



BLM/FS INTERCHANGE Implementation Guide

NEVADA



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FOREST SERVICE

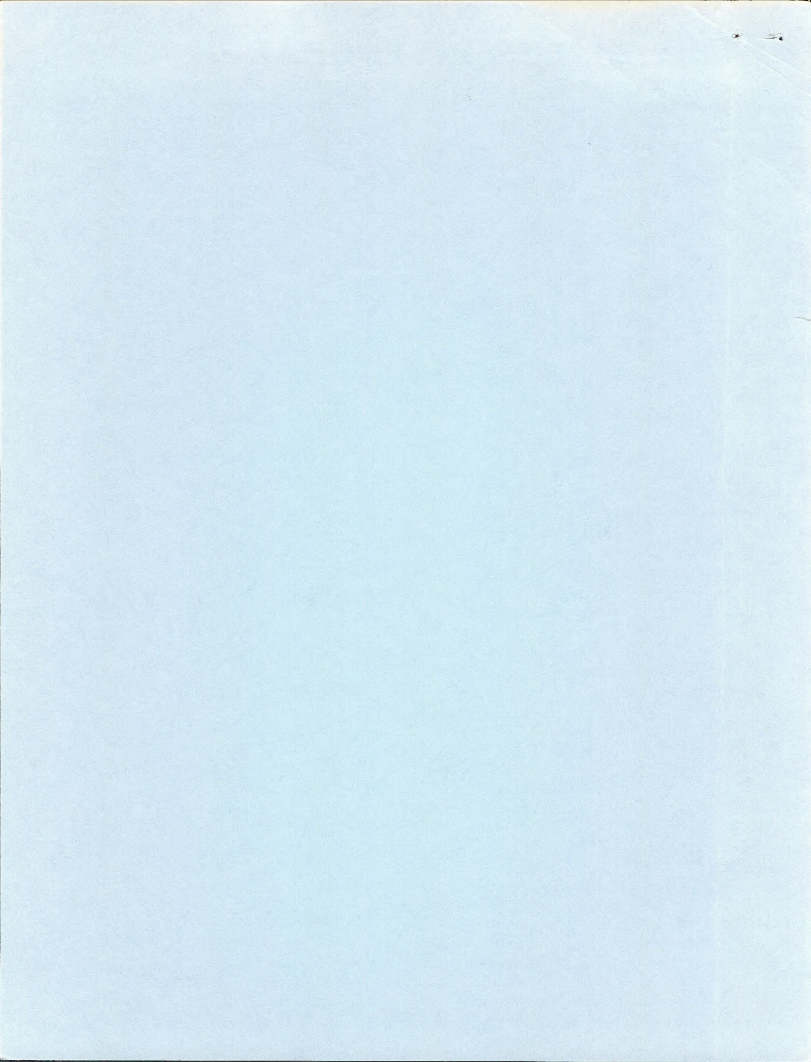
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CHAPTER I

EXECUTIVE SUMMARY

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I. EXECUTIVE SUMMARY

P.I 1-2

EXECUTIVE SUMMARY

As a part of the National FS/BLM Interchange, the interchange in Nevada is proposed to carry on the existing management level on-the-ground while at the same time reducing duplication of effort. This will result in improved service to the public at a reduced cost through improved management efficiencies. To accomplish this, a new target organization is proposed which will have 52 less positions in it than the current Forest Service and Bureau of Land Management organizations in Nevada. There will be savings generated from the 52 positions eliminated, which represent an unnecessary duplication of staff, managerial and clerical positions. The total annual savings amount to \$2,080,000. This savings figure includes, in addition to salary savings for duplicated positions, employee benefit savings, savings from less space required, less vehicles and travel costs, and less support equipment required for the target organization. The one-time cost of implementing the interchange is \$1,414,000. The projected net savings after the costs are recovered will continue at an annual rate of \$1.886 million.

The Forest Service currently administers 5,150,000 acres with 168 employees and the Bureau of Land Management administers 48,578,000 acres with 569 employees. After interchange the Forest Service will administer 886,000 acres using 19 employees and BLM will administer 52,842,000 acres using 659 employees.*

The 886,000 acres which will continue to be managed by the Forest Service in Nevada forms portions of the Carson Ranger District and the Bridgeport Ranger District. Both of these ranger districts straddle the Nevada/California state lines at the present time and would continue to do so after interchange. At the present time, both ranger districts are managed as a part of the Toiyabe National Forest. Post interchange the Bridgeport Ranger District would be attached to the Inyo National Forest and the Carson Ranger District would be attached to the Tahoe Basin Management Unit.

* In addition to the 52 positions saved from the current management situation in Nevada, 2 are transferred from BLM to the Bridgeport Ranger District which is proposed to be administered as part of the Inyo NF in California, 3 are transferred to the Lake Tahoe Basin Management Unit in California from the Toiyabe state office and 2 are transferred to the Inyo state office in California from the Toiyabe state office.

Currently there are 20 separate office locations for the Forest Service and Bureau of Land Management in 12 different cities or towns. After interchange, there would be only 14 separate offices in 12 cities or towns. These towns are Wells, Mountain City, Elko, Winnemucca, Reno/Sparks, Carson City, Ely, Las Vegas, Caliente, Battle Mountain, Austin, and Tonopah.

After interchange, people conducting business now with both the Forest Service and the Bureau of Land Management, will be able to conduct that business by dealing with only one office rather than two. This will provide savings in time and money for both the public and the local and state government agencies.

Until such time as Congress passes legislation, no interchange related personnel transfers will occur except on a voluntary basis and transfer of administrative jurisdiction over the lands will not occur. Sharing of services and equipment may take place where it is cost effective to do so prior to interchange. Increased coordination between the two agencies will take place. Public meetings, hearings, and briefings have already or will take place between now and the time Congress acts on legislation so that all interested parties and organizations may have input into the administrative and legislative process. * It is anticipated that interchange legislation will be presented to Congress in late summer 1985.

All mineral responsibilities associated with the land are to be transferred to the respective receiving agency. This includes responsibilities which both BLM and FS have traditionally accomplished (processing of mining plans of operations) and new responsibilities where the Forest Service has no past experience (adjudicating patents). We are proposing a "shared service" concept for the new leasable mineral responsibilities and mineral records such as claim files. Mineral and land records systems are proposed to be administered by the BLM at the Nevada State Office for lands and minerals on the FS Sierra Front, e.g., claim recordation and adjudication, on the basis of cost effectiveness, efficiency and service to the public. The exception will be specific operational case files, e.g., plans of operations and land sales where the responsibility has been transferred to the FS.

When Congress passes legislation authorizing the interchange, it will take at least two years to finally complete the process.

* Over 75 joint Forest Service/Bureau of Land Management briefings of the public, State and local government officials, news media, special interest groups and organizations, and Forest Service/Bureau of Land Management employees have taken place. Eight joint BLM/FS open house sessions to explain, answer questions, and receive comments on the Interchange proposal were held in Nevada.

CHAPTER II
ORGANIZATION AND UNIT
BOUNDARIES



II. ORGANIZATION AND UNIT BOUNDARIES

- A. Maps P. II 1-2
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- D. Issues
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 - 2. Filling Vacant Positions P. II 12-13
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 - 1. Detailed Transition Guide P. II 14-16
 - 2. Summary Target Organization P. II 17
 - 3. Transition Space Plan P. II 18-20

II.

A. MAPS

The map showing target organization boundaries and office locations is submitted under separate cover.

Several items on the map are worthy of discussion.

As a result of the transfer of the Mountain City Ranger District to the BLM, a Project Office is established within the Elko Resource Area at Mountain City. A project office at Mountain City retains an office presence that otherwise would be removed.

A project office is also established at Austin within the Shoshone-Eureka Resource Area of the Battle Mountain District. Work load analysis of this District indicates that an additional Resource Area is not warranted. A project office at Austin retains an office presence that otherwise would be removed.

The Wells Resource Area office will be moved from its present location in Elko to Wells. This retains an enlarged office presence in Wells, where the current Ruby Mountain Ranger District is headquartered.

Several BLM district boundaries have had minor changes to realign on county lines. The line between Winnemucca and Carson City Districts was moved to conform with the Churchill County line. The line between Elko and Battle Mountain Districts was moved to conform with the Lander County line north and east of Battle Mountain. The boundary between the Elko (NV) District and Boise (ID) District was moved to the State line. The line between Ely and Battle Mountain District was changed to align with the topographic features of the Great Basin Unit of the Humboldt National Forest. The line between Carson City and Battle Mountain District was changed to conform with the Nye County line.

These changes to county lines will enable the county government to deal with one Federal land management office whereas now they may have to coordinate with two or even three in some instances.

TARGET ORGANIZATION PROFILE

 REGION/STATE TEAM NAME: Intermountain
 REGION: of STATE: Nevada

 ENCLOSURE:
 PAGE 2 OF

(1) OFFICE	(2) CITY	(3) PRESENT STAFFING	(4) PROPOSED GRADES			(5) TOTAL PROPOSED STAFFING	(6) EST PERSONNEL TRANSFERS	(7) EST POSITIONS MOVED	(8) TOTAL POSITIONS SAVED	(9) PFT Funded POS. SAVED BY GRADE *			(10) ACRES (1000's)		(11) COMMENTS
			11- 13	11- 12	10					11- 13	11- 12	10	BEFORE	AFTER	
NV State Office	Reno	172	22	76	84	182							NA	NA	
Winnemucca DO	Winnemucca	25	1	10	16	27							NA	NA	
Paradise-Denio RA	Winnemucca	15	0	4	13	17							3,714	3,982	
Sonoma-Gerlach RA	Winnemucca	18	0	6	12	18							4,550	4,271	
Santa Rosa RD	Winnemucca	5	0	0	0	0							268	0	
Ely RD	Ely	10	0	0	0	0							1,179	0	
Mtn. City RD	Mtn. City	10	0	0	0	0							479	0	
Ruby Mtn. RD	Wells	8	0	0	0	0							361	0	
Humboldt SO	Elko	31	0	0	0	0							NA	NA	
Wells RA	Elko	16	0	4	18	22							4,250	4,406	
Elko RA	Elko	15	0	4	17	21							3,136	3,944	
Mtn. City Proj. Office	Mtn. City	0	0	3	7	10							0	incl. in column	Elko RA after
Elko DO	Elko	39	1	23	23	47							NA	NA	
Ely DO	Ely	30	1	12	26	39							NA	NA	
Schell RA	Ely	14	0	8	11	19							4,202	4,757	
Egan RA	Ely	14	0	5	11	16							3,805	4,357	
Jarbridge RD	Staffing included in Idaho totals, but acreage only included in NV.												240	0	
Carson City DO	Carson C.	39	1	17	21	39							1, NA	NA*	
Lahontan RA	Carson C.	14	0	9	5	14							2,892	2,982	
Walker RA	Carson C.	10	0	7	1	8							2,106	1,861	
Palomino Valley Center	Palomino Valley	7	0	1	6	7							NA	NA	
Las Vegas RD	Las Vegas	8	0	0	0	0							58	0	
Las Vegas DO	Las Vegas	38	2	18	19	39							NA	NA	
Stateline RA	Las Vegas	25	0	8	23	31							3,851	3,909	
Caliente RA	Caliente	13	0	3	10	13							3,440	3,456	
Toiyabe SO	Reno	57	0	0	0	0							NA	NA	

*Enter State/Region totals only, not by office.

TARGET ORGANIZATION PROFILE

 REGION/STATE TEAM NAME: Intermountain
 REGION: _____ OF STATE: Nevada

 ENCLOSURE 1
 PAGE 2 OF 2

(1) OFFICE	(2) CITY	(3) PRESENT STAFFING	(4) PROPOSED GRADES			(5) TOTAL PROPOSED STAFFING	(6) EST PERSONNEL TRANSFERS	(7) EST POSITIONS MOVED	(8) TOTAL POSITIONS SAVED	(9) PFT Funded POS. SAVED BY GRADE *			(10) ACRES (1000's)		(11) COMMENTS	
			11's	11- 12	10					11's	11- 12	10	BEFORE	AFTER		
Battle Mtn. DO Shoshone-Eureka RA Austin Project Office	Bt. Mtn. Bt. Mtn. Austin	32 15 0	1 0 0	20 5 2	20 10 8	41 15 10							NA 4,713 0	NA 6,139 incl.	in Shoshone- Eureka after col.	
Tonopah RA Austin RD Tonopah RD Carson RD	Tonopah Austin Tonopah Carson City	18 10 10 19	0 0 0 0	9 0 0 0	15 0 0 0	24 0 0 19							6,409 1,001 941 3/	7,326 0 0 4/		
Nevada BLM		569	29	254	376	659							47,068	51,390		
Nevada FS		168	0	5	14	19							5,150	886		
TOTAL		737	29	259	390	678				7	16	29	52,218	52,276		
1/	Does not include 5 positions transferred to FS in California.															
2/	Includes 24,000 acres of Tahoe Basin Mgt. Unit, 61,000 acres in the Inyo National Forest and 71,000 acres in the Carson Dist. and 467,000 in the Bridgeport Dist.															
3/	Does not include 1,452,000 acres managed by the Susanville District, CA and 58,000 acres managed by the Boise District, ID.															
4/	Does not include 1,452,000 acres managed by the Susanville District, CA															

*Enter State/Region totals only, not by office.

ELKO DISTRICT

District Manager GM-0340-14
Planning Coordinator GS-0401-11
Environmental Coordinator GS-0401-11 3 P

Division of Resource Management

Asst. DM, Resource Mgmt. GS-0301-12
Wildlife Biologist GS-0486-11
Fishery Biologist GS-1482-11
Geologist GS-1350-11
Outdoor Recreation Planner GS-0023-11
Soil Scientist GS-0470-11
Range Conservationist GS-0454-11
Wildhorse Specialist GS-0454-11
Forester GS-0460-11
Hydrologist GS-1315-11
Realty Specialist GS-1170-11
Realty Specialist (ATROW) GS-1170-11

12P

Wells Resource Area

Area Manager GS-0340-12
Supvr. Range Con. GS-0454-11
Range Conservationist GS-0454-09
Range Conservationist GS-0454-09
Range Conservationist GS-0454-09
Range Conservationist GS-0454-09
Range Conservationist GS-0454-09
Range Conservationist GS-0454-09
Range Conservationist GS-0454-09
Range Conservationist GS-0454-09
Range Tech. GS-0455-07
Range Tech. GS-0455-07
Realty Specialist GS-1170-11
Geologist GS-1350-09
Archaeologist GS-0193-09
Wildlife Biologist GS-0486-11
Outdoor Recreation Plan. GS-0023-09
Recreation Tech. GS-0303-07
Administrative Clerk GS-0303-05
Clerk-Typist GS-0303-04
Soils Scientist GS-0410-09

22P

Division of Operations

Asst. DM, Operations GS-0401-12
Civil Engineer GS-0810-11
Civil Engineer GS-0810-11
Engineering Tech. GS-0802-10
Supvr. Range Con. GS-0454-11
Range Conservationist GS-0454-09
Range Tech. GS-0455-08
Heavy Equip. Operator WG-3716-10
Heavy Equip. Operator WG-5716-08
Heavy Equip. Operator WG-5716-08
Fire Management Officer GS-0454-11
Fire Control Officer GS-0453-11
Chief Dispatcher GS-0453-07

13P

Elko Resource Area

Area Manager GS-0340-12
Supvr. Range Con. GS-0454-11
Range Conservationist GS-0454-09
Range Conservationist GS-0454-09
Range Conservationist GS-0454-09
Range Conservationist GS-0454-09
Range Conservationist GS-0454-09
Range Conservationist GS-0454-09
Range Conservationist GS-0454-09
Range Conservationist GS-0454-09
Range Conservationist GS-0454-09
Range Tech. GS-0455-07
Range Tech. GS-0455-07
Realty Specialist GS-1170-11
Soils Scientist GS-0410-09
Wildlife Biologist GS-0486-11
Archaeologist GS-0193-09
Outdoor Recreation Plan. GS-0023-09
Geologist GS-1350-09
Recreation Tech. GS-0303-07
Clerk-Typist GS-0303-04

21P

Division of Administration

Asst. DM, Administration GS-0341-12
Support Services Supvr. GS-0342-07
Word Processor Oper. GS-0322-04
Clerk-Typist GS-0322-04
Clerk-Typist GS-0303-03
Mail-File Clerk GS-0322-04
Receptionist GS-0304-04
Accounting Tech. GS-0525-05
Legal Clerk GS-0986-05
Purchasing Agent GS-1105-07
Purchasing Assistant GS-1130-05
Warehouse Worker WG-6907-05
Electronics Tech. GS-0856-11
Land Law Exam/Appr. GS-0965-11
Personnel Asst. GS-0203-06
Accounting Tech. GS-0525005
Computer Prog/Analyst GS-0334-11
Computer Asst. GS-0335-06

19P

Elko Resource Area Mountain City Project Office

Asst. Area Manager GS-0340-11
Supvr. Range Con. GS-0454-11
Range Conservationist GS-0454-09
Range Tech. GS-0455-07
Forester (Recreation) GS-0460-09
Recreation Tech. GS-0303-09
Geologist GS-1350-11
Wildlife Biologist GS-0486-09
Administrative Clerk GS-0303-05
Clerk-Typist GS-0303-04

10P

WINNEMUCCA

District Manager GH-0340-14 1 P

Division of Resource Management

Asst. DM, Resource Management	GS-0301-12
Geologist	GS-1350-12
Natural Resource Specialist	GS-0401-11
Range Staff Specialist	GS-0454-11
Wildlife Management Biologist	GS-0486-11
Wildlife Management Biologist	GS-0486-09
Soil Scientist	GS-0470-11
Range Conservationist	GS-0454-11
Legal Clerk	GS-0985-04

9 P

Paradise-Denio Resource Area

Area Manager	GS-0340-12
Realty Specialist	GS-1170-11
Supervisory Range Conservationist	GS-0454-11
Range Conservationist	GS-0454-09
Range Conservationist	GS-0454-09
Range Conservationist	GS-0454-09
Range Conservationist	GS-0454-09
Range Conservationist	GS-0454-09
Range Tech.	GS-0455-07
Range Tech.	GS-0455-08
Archaeologist	GS-0193-11
Natural Resource Specialist	GS-0401-09
Geologist	GS-1350-09
Outdoor Recreation Planner	GS-0023-09
Wildlife Management Biologist	GS-0486-09
Administrative Clerk	GS-0303-05

17 P

Division of Operations

Asst. DM, Operations	GS-0301-11
Range Conservationist	GS-0454-11
Range Tech.	GS-0455-07
Natural Resource Specialist	GS-0401-08
Asst. Fire Mgmt. Officer	GS-0455-08
Chief Dispatcher	GS-0455-06
Engineering Equip. Operator	WG-5716-10
Engineering Equip. Operator	WG-5716-10
Engineering Equip. Operator	WG-5716-10
Civil Engineering Tech.	GS-0802-05

10 P

Sonoma-Gerlach Resource Area

Area Manager	GS-0340-12
Supervisory Range Con.	GS-0454-11
Range Conservationist	GS-0454-09
Range Conservationist	GS-0454-09
Range Conservationist	GS-0454-09
Range Conservationist	GS-0454-09
Range Conservationist	GS-0454-09
Realty Specialist	GS-1170-11
Geologist	GS-1350-11
Hydrologist	GS-1315-11
Soil Scientist	GS-0470-11
Soil Scientist	GS-0470-09
Soil Scientist	GS-0470-09
Natural Resource Specialist	GS-0401-09
Outdoor Recreation Planner	GS-0023-09
Wildlife Management Leader	GS-0486-09
Archaeologist	GS-0193-09
Engineering Equip. Operator	WG-5716-09

18 P

Division of Administration

Asst. DM, Administration	GS-0341-11
Purchasing Agent	GS-1105-07
Support Services Supervisor	GS-0342-06
Clerk-Typist	GS-0322-04
Mail-File Clerk	GS-0305-04
Clerk-Stenographer	GS-0312-03
Maintenance Worker	WG-4749-07

7 P

CARSON CITY

District Manager GM-0340-14 1 P

Division of Resource Management

Asst. DM, Resource Mgmt.	GS-0301-12
Geologist	GS-1350-12
Outdoor Recreation Planner	GS-0023-11
Range Conservationist	GS-0454-11
Range Conservationist	GS-0454-11
Wildlife Management Biologist	GS-0486-11
Archaeologist	GS-0193-11
Realty Specialist	GS-1170-11
Hydrologist	GS-1315-11
Land Law Examiner	GS-0965-09

10 P

Division of Wild Horses & Burros

Asst. DN, Wild Horses & Burros	GS-1601-12
Secretary	GS-0318-06
Maintenance Worker	WG-4749-06
Maintenance Worker	WG-4749-06
Horse Wrangler	WG-5035-06
Horse Wrangler Leader	WL-5035-06
Horse Wrangler Leader	WL-5035-06

7 P

Division of Planning & Environmental Asst.

Chief, Div. of Planning & Environmental Asst.	GS-0301-12
Natural Resource Specialist	GS-0401-11
Regional Economist	GS-0110-11
Environmental Protection Spec.	GS-0028-11
Editor	GS-1082-09

5 P

Division of Operations

Asst. DM, Operations	GS-0301-12
Appraiser	GS-1171-12
Fire Management Officer	GS-0401-11
Range Conservationist	GS-0454-09
Range Tech.	GS-0455-08
Range Tech.	GS-0455-07
Range Tech.	GS-0455-07
Recreation Tech.	GS-0301-09
Engineering Tech.	GS-0802-08
Engineering Equip. Oper.	WG-5716-10
Maintenance Worker	WG-4749-08

11 P

Lahontan Resource Area

Area Manager	GS-0340-12
Wildlife Mgmt. Biologist	GS-0486-11
Soil Scientist	GS-0470-11
Geologist	GS-1350-11
Geologist	GS-1350-11
Outdoor Recreation Planner	GS-0023-11
Outdoor Recreation Planner	GS-0023-11
Supervisory Range Cons.	GS-0454-11
Range Conservationist	GS-0454-09
Range Conservationist	GS-0454-09
Range Conservationist	GS-0454-09
Range Tech.	GS-0455-08
Realty Specialist	GS-1170-11
Realty Specialist	GS-1170-09

14 P

Division of Administration

Asst. DM, Administration	GS-0341-11
Administrative Officer	GS-0341-09
Contract Specialist	GS-1102-09
Purchasing Agent	GS-1105-06
Personnel Clerk (Typing)	GS-0203-05
Technical Clerk (Typing)	GS-0303-05
Mail - File Clerk (Typing)	GS-0305-04
Supply Clerk (Typing)	GS-2005-04
Clerk-Stenographer	GS-0312-04
Clerk-Typist	GS-0322-04
Cash Clerk	GS-0530-04
Welding Worker	WG-3703-08

12 P

Walker Resource Area

Area Manager	GS-0340-12
Outdoor Recreation Planner	GS-0023-11
Realty Specialist	GS-1170-11
Geologist	GS-1350-11
Wildlife Mgmt. Specialist	GS-0486-11
Forester	GS-0460-11
Supervisory Range Cons.	GS-0454-11
Range Conservationist	GS-0454-09
Range Tech	GS-0455-08

9 P

ELY

DISTRICT MANAGER GM-0340-14 1P

Division of Resource Management

Asst. DM, Resource Mgmt.	GS-0301-12
Wild Horse Spec.	GS-0454-11
Range Con.	GS-0454-11
Environmental Coord.	GS-0401-11
Wildlife Mgmt. Bfo.	GS-0486-11
Hydrologist	GS-1315-11
Soil Scientist	GS-0470-11
Soil Scientist	GS-0470-09
Soil Scientist	GS-0470-09
Geologist	GS-1350-11

10P

Division of Operations

Asst. DM, Operations	GS-0401-12
Nat. Res. Spec.	GS-0401-09
Civil Engineer	GS-0810-11
Civil Eng. Tech.	GS-0802-09
Civil Eng. Tech.	GS-0802-09
Equipment Operator (WAE)	WG-5716-08
Equipment Operator (WAE)	WG-5716-08
Fire Mgmt. Officer	GS-0401-09
Forestry Tech.	GS-0462-08
Dispatcher	GS-0455-07
Range Con.	GS-0454-11
Recreation Tech.	GS-0303-07
Equipment Operator	WG-5716-08

13P

Division of Administration

Asst. DM, Administration	GS-0341-12
Purchasing Agent	GS-1105-06
Asst. Purchasing Agent	GS-1105-05
Support Services Supvr.	GS-0342-07
Accounting Tech.	GS-0525-05
Accounting Tech.	GS-0525-05
Public Affairs Clerk	GS-0303-04
Warehouse Worker	WG-6907-06
Mail-File Clerk	GS-0305-04
Cash Clerk	GS-0530-04
Electronics Tech.	GS-0856-09
Computer Asst.	GS-0335-06
Clerk-Typist	GS-0322-04
Clerk-Typist	GS-0322-04
Clerk-Typist	GS-0322-03

15P

Schell Resource Area

Area Manager	GS-0340-12
Wilderness Prog. Coord.	GS-0023-11
Archaeologist	GS-0193-11
Archaeologist	GS-0193-09
Realty Spec.	GS-1170-11
Forester	GS-0460-11
Supvr. Range Con.	GS-0454-11
Range Con.	GS-0454-09
Range Con.	GS-0454-09
Range Con.	GS-0454-09
Range Con.	GS-0454-09
Range Tech.	GS-0455-07
Outdoor Rec. Plan.	GS-0023-11
Realty Spec.	GS-1170-11
Realty Tech.	GS-1101-09
Archaeologist	GS-0193-09
Geologist	GS-1350-11
Wildlife Mgmt. Bfo.	GS-0486-09
Legal Clerk	GS-0986-04
Natural Res. Spec.	GS-0401-09

19P

Egan Resource Area

Area Manager	GS-0340-12
Supvr. Range Con.	GS-0454-11
Range Con.	GS-0454-09
Range Con.	GS-0454-09
Range Con.	GS-0454-09
Range Con.	GS-0454-09
Range Tech.	GS-0455-07
Outdoor Rec. Plan.	GS-0023-11
Realty Spec.	GS-1170-11
Realty Tech.	GS-1101-09
Archaeologist	GS-0193-09
Geologist	GS-1350-11
Wildlife Mgmt. Bfo.	GS-0486-09
Legal Clerk	GS-0986-04
Natural Res. Spec.	GS-0401-09

16P

LAS VEGAS

District Manager	GM-0340-15	
Associate DM	GM-0340-14	3 P
Public Affairs Spec.	GS-1035-11	

Division of Resource Management

Asst. DM, Resources Mgmt.	GS-0301-12
Environmental Protection Spec.	GS-0028-12
Geologist	GS-1350-12
Appraiser	GS-1171-12
Natural Resource Specialist	GS-0401-12
Range Conservationist	GS-0454-11
Range Conservationist	GS-0454-11
Wildlife Mgmt. Biologist	GS-0486-11
Archaeologist	GS-0193-11
Outdoor Recreation Planner	GS-0023-11
Realty Specialist	GS-1170-11
Realty Specialist	GS-1170-11
Hydrologist	GS-1315-11
Land Law Examiner	GS-0965-07
Legal Clerk	GS-0986-05
Recreation Specialist	GS-0023-11

16 P

Division of Operations

Asst. DM, Operations	GS-0301-12
Civil Engineer	GS-0810-11
Fire Management Officer	GS-0401-11
Supervisory Civil Engrg. Tech.	GS-0802-09
Civil Engineering Tech.	GS-0802-07
Fire Control Officer	GS-0455-08
Forestry Tech.	GS-0462-07
Equipment Operator	MG-5716-10
Equipment Operator	MG-5716-10

9 P

Division of Administration

Asst. DM, Administration	GS-0341-11
Safety & Occup. Health Spec.	GS-0018-09
Support Services Supervisor	GS-0342-07
Purchasing Agent	GS-1105-05
Personnel Clerk (Typing)	GS-0203-05
Accounting Tech.	GS-0525-05
Clerk-Typist	GS-0322-04
Mail-File Clerk	GS-0305-04
Information Receptionist	GS-0304-03
Warehouse Worker	GS-6907-06
Editorial Assistant (Typing)	GS-0986-05

11 P

Calliente Resource Area

Area Manager	GS-0340-12
Outdoor Recreation Planner	GS-0023-11
Supervisory Range Cons.	GS-0454-11
Range Cons.	GS-0454-09
Range Cons. (WHAB Spec.)	GS-0454-09
Range Conservationist	GS-0454-07
Range Conservationist	GS-0454-05
Range Conservationist	GS-0454-05
Soil Scientist	GS-0470-09
Forester	GS-0460-09
Wildlife Biologist	GS-0486-09
Secretary	GS-0318-04
Clerk-Typist	GS-0322-04

13 P

Stateline Resource Area

Area Manager	GS-0340-12
Geologist	GS-1350-11
Supervisory Outdoor Rec. Plan.	GS-0023-11
Recreation Tech.	GS-0303-08
Range Conservationist	GS-0454-11
Range Conservationist	GS-0454-09
Wildlife Management Biologist	GS-0486-11
Realty Specialist	GS-1170-09
Realty Specialist	GS-1170-09
Outdoor Recreation Planner	GS-0023-09
Outdoor Recreation Planner	GS-0023-09
Supervisory Park Ranger	GS-0025-09
Park Tech.	GS-0026-07
Park Tech.	GS-0026-07
Park Tech.	GS-0026-07
Outdoor Recreation Planner	GS-0023-09
Wildlife Mgmt. Biologist	GS-0486-09
Interpretive Specialist	GS-0025-09
Soil Scientist	GS-0470-09
Archaeologist	GS-0193-09
Natural Resource Specialist	GS-0401-07
Secretary (Typing)	GS-0318-04
Clerk-Typist	GS-0322-03
Maintenance Worker	GS-4749-08
Maintenance Worker (Recr.)	MG-4749-04
Minerals Specialist	GS-1350-11
Natural Resources Spec.	GS-0401-11
Administrative Clerk	GS-0303-06
Resource Clerk	GS-0301-04

31 P

BATTLE MOUNTAIN

District Manager GM-0340-14 1 P

Division of Resource Management

Asst. DM, Resource Management	GS-0301-12
Wild Horse Specialist	GS-0451-11
Forester	GS-0460-11
Wildlife Management Biologist	GS-0486-11
Realty Specialist	GS-1170-11
Range Specialist	GS-0454-11
Soil Scientist	GS-0470-11
Archaeologist	GS-0193-11
Natural Resource Specialist	GS-0401-11
Hydrologist	GS-1315-11
Legal Clerk (Adjudicator)	GS-0986-07
Mining Engineer	GS-0880-12
Wilderness Coordinator	GS-0023-11
Land Use Planner	GS-0023-11

14 P

Shoshone/Eureka Resource Area

Area Manager	GS-0340-12
Suprv. Range Conservationist	GS-0454-11
Range Conservationist	GS-0454-09
Range Conservationist	GS-0454-09
Range Conservationist	GS-0454-09
Range Conservationist	GS-0454-09
Range Conservationist	GS-0454-09
Range Tech.	GS-0455-08
Geologist	GS-1350-11
Geologist	GS-1350-09
Realty Specialist	GS-1170-05
Wildlife Management Biologist	GS-0486-09
Hydrologist	GS-1315-11
Clerk-Typist	GS-0322-03
Archaeologist	GS-0193-09

15 P

Division of Operations

Asst. DM, Operations	GS-0401-12
Supervisory Range Cons.	GS-0454-11
Range Conservationist	GS-0454-7/9
Range Cons. (Surf. Prot.)	GS-0454-11
Fire Management Officer	GS-0401-11
Forestry Tech. (Fire)	GS-0462-07
Range Technician (Fire)	GS-0455-06
Engineer (Civil)	GS-0810-11
Civil Engineering Tech.	GS-0802-07
Engineering Tech.	GS-0802-09
Engineering Tech.	GS-0802-09
Equipment Operator	WG-5716-10
Maintenance Mechanic	WG-4749-09

13 P

Shoshone/Eureka Resource Area Austin Project Office

Asst. Area Mgr.	GS-0454-11
Range Conservationist	GS-0454-09
Range Tech.	GS-0455-07
Natural Resources Spec.	GS-0401-11
Natural Resources Spec.	GS-0401-7/9
Minerals Tech.	GS-0802-05
Administrative Clerk	GS-0303-04
Recreation Tech.	GS-0303-07
Wildlife Biologist	GS-0486-09
Equipment Operator	WG-5716-08

10 P

Division of Administration

Asst. DM, Administration	GS-0341-12
Purchasing Agent	GS-1105-07
Personnel Clerk	GS-0203-05
Mail-File Clerk	GS-0305-04
Cash Clerk	GS-0530-04
Info. Receptionist (Typing)	GS-0304-03
Warehouse Worker	WG-6907-06
Clerk-Typist	GS-0322-04
Procurement Clerk	GS-1105-04
Support Services Supervisor	GS-0342-07
Computer Asst.	GS-0335-06
Electronics Tech.	GS-0856-11
Accounting Tech.	GS-0525-05

13 P

Tonopah Resource Area

Area Manager	GS-0340-12
Suprv. Range Conservationist	GS-0454-11
Suprv. Range Conservationist	GS-0454-11
Range Conservationist	GS-0454-09
Range Conservationist	GS-0454-09
Range Conservationist	GS-0454-09
Range Conservationist	GS-0454-09
Range Conservationist	GS-0454-09
Range Tech.	GS-0455-08
Range Tech. (Forestry)	GS-0455-05
Natural Resource Specialist	GS-0401-11
Natural Resource Specialist	GS-0401-11
Natural Resource Specialist	GS-0401-09
Archaeologist	GS-0193-11
Wildlife Management Biologist	GS-0486-11
Wildlife Mgmt. Bio. (WMB)	GS-0486-09
Administrative Clerk	GS-0303-05
Clerk-Typist	GS-0322-04
Clerk-Typist/Receptionist	GS-0322-03
Geologist	GS-1350-11
Realty Specialist	GS-1170-11
**Realty Tech.	GS-1101-07
Recreation Tech.	GS-0303-09

24 P

**Needed even without interchange.

ISSUE PAPER

Regional or State Team: Nevada
Region: R-4

ISSUE: Continuing the Senior Community Service Employment Program (SCSEP) by the BLM following legislation.

The SCSEP is a cooperative program with the Department of Labor for economically disadvantaged senior citizens who are at least 55 years old. The program is primarily geared for rural areas.

The main benefits derived from the program are a supplemental income, work experience and training for the participants. Enrollees receive on-the-job training and counseling, supervision, yearly physical exams and, hopefully, placement into unsubsidized positions. In return, valuable conservation, maintenance and support services are gained by the Forest Service.

The Forest Service is the only approved Federal sponsoring agency. There are 41 enrollees on the Humboldt and Toiyabe National Forests. The enrollees contribute towards the following kinds of work:

- 50% support to clerical
- 25% facility maintenance
- 25% support to resource management

The program has become an essential part of the overall Forest Service mission in Nevada.

ALTERNATIVES:

- A. Drop program with enactment of legislation transferring jurisdiction of NFS lands to the BLM.
- B. BLM develop "agreement," "contract," "authorization," to operate an Older American Program under Department of Labor auspices.

FAVORED ALTERNATIVE:

"B"

COMMENT ON ALTERNATIVE "B":

The Labor Department was asked by the Forest Service if there would be a possibility of other agencies becoming involved in the program. The answer was no; the program was for the State. The Forest Service is involved by nature of its participation in SCSEP's predecessor -- the Older American Program. No other Federal agency will be allowed to directly participate. However, BLM can approach the State Human Resource Division, under which Greenthumb is administered, and request that it be accepted as a host agency. BLM would then provide work, supervision and supplies for the enrollees. The Greenthumb Program would administer the program and pay the enrollees.

I S S U E P A P E R

Regional or State Team: Nevada
Region: R-4

ISSUE: Filling of Vacant PFT Positions during Interim and Transition Period.

During the normal course of operations, PFT vacancies occur due to promotions, transfers, retirements, and resignations. The target organization has 57 less positions in it than the current FS and BLM organizations in Nevada. When a position becomes vacant which is not included in the target organization, it poses a dilemma for both the manager and the employees who would normally be interested in filling that position. The manager, knowing that the position as now constituted will be eliminated on implementation of interchange, is reluctant to fill it in a regular manner and yet it may be a vital position to the accomplishment of the current agency's mission. The employees, knowing the job is not in the target organization may be reluctant to apply for the job since they know it will be eliminated on implementation of interchange and they will be looking for another job at that time.

ALTERNATIVES:

- A. All positions which become vacant and which are included in the target organization will be filled through normal procedures of vacancy announcement circulated to personnel of both Forest Service and Bureau of Land Management.
- B. All vacant positions in the current organization but not in the target organization will be evaluated by the current supervisor and a recommendation made through channels to the Forest Supervisor or State Director as appropriate, to either (a) fill by detail, (b) fill by advertised term appointment announcement which will indicate the position will terminate on implementation of interchange, (c) advertise a temporary promotion with same statement as in b, or (d) do not fill and accept a shortfall in whatever accomplishment is connected to the vacant position.
- C. Continue to fill all vacant PFT positions in the current organization but not in the target organization with normal vacancy announcements advertised to personnel of both agencies.
- D. Fill no positions in current organization which do not show up in target organization.

FAVORED ALTERNATIVE:

"A" and "B"

COMMENT ON ALTERNATIVE A:

Since the vacant job is in both current and target organization, the job should be advertised to personnel of both agencies including the statement that "On implementation of interchange, this position will be transferred to the (FS or BLM, as appropriate)."

COMMENT ON ALTERNATIVE B:

Managers must be able to fill key jobs in current organizations in order to maintain resource management effectiveness and service to the public.

DETAILED TRANSITION ORGANIZATION IMPLEMENTATION GUIDE

REGION/STATE TEAM NAME: Nevada
 REGION: INT or STATE: Nevada

(1) OFFICE TITLE	(2) TOWN/STATE	(3) PLANNED ACTIONS				
		(a)	(b)	(c)	(d)	(e)
		COLOCATE OFFICE WITH	CONSOLIDATE OFFICE WITH	SHIFT SUPERVISION TO	POSITIONS SAVED	EXPLANATION
Toiyabe NF SO (1)	Reno			NSO, LTBMU & Inyo upon legislation	28	Close office two years post legislation. 3 positions transferred to Tahoe Basin MU, 2 positions transferred to Inyo SO upon legislation
Carson Ranger Dist. (2)	Carson City			LTBMU R-5	0	
Austin Ranger Dist. (3)	Austin			Shoshone-Eureka R.A.	0	Establish project office & shift supervision upon legislation.
Tonopah Ranger Dist. (4)	Tonopah		Tonopah R.A.	Battle Mt. DO	3	Shift supervision upon legislation and consolidate office first year after legislation.
Las Vegas Ranger Dist. (5)	Las Vegas		Stateline R.A.	Las Vegas DO	2	(Same as 4.)
Humboldt NF SO (6)	Elko			NSO	14	Shift supervision to NSO upon legislation. Consolidate office two years post legislation.
Ruby Mts. Ranger Dist. (7)	Wells		Wells R.A.	Elko DO	0	(Same as 4.)

INTERNAL WORKING DOCUMENT

DETAILED TRANSITION ORGANIZATION IMPLEMENTATION GUIDE

REGION/STATE TEAM NAME: NEVADA
 SECTION: INT OF STATE: Nevada

(1) OFFICE TITLE	(2) TOWN/STATE	(3) PLANNED ACTIONS				
		(a)	(b)	(c)	(d)	(e)
		COLOCATE OFFICE WITH	CONSOLIDATE OFFICE WITH	SHIFT SUPERVISION TO	POSITIONS SAVED	EXPLANATION
Ely Ranger Dist. (8)	Ely		Egan & Schell RA	Ely DO	3	(Same as 4.)
Mt. City Ranger Dist. (9)	Mt. City			Elko RA	0	Change to Mt. City Proj. Off. (Same as 4., except two years post legislation.)
Santa Rosa Ranger Dist. (10)	Winnemucca		Paradise-Denio RA	Winnemucca DO	2	(Same as 4.)
Elko DO (11)	Elko					
Wells RA (12)	Wells					Wells RA will relocate from Elko to Wells & will consolidate with Ruby Mts. RD office two years post legislation.
Elko RA (13)	Elko					
Mt. City P.O. (14)	Mt. City			Elko R.A.		New P.O. established at Mt. City upon legislation.
Paradise-Denio R.A. (15)			Santa Rosa RD			
Winnemucca DO (16)	Winnemucca					

INTERNAL WORKING DOCUMENT

DETAILED TRANSITION ORGANIZATION IMPLEMENTATION GUIDE

REGION/STATE TEAM NAME: NEVADA
 REGION: INT or STATE: Nevada

(1) OFFICE TITLE	(2) TOWN/STATE	(3) PLANNED ACTIONS			
		(a)	(b)	(c)	(d)
		COLOCATE OFFICE WITH	CONSOLIDATE OFFICE WITH	SHIFT SUPERVISION TO	POSITIONS SAVED
Sonoma-Gerlach RA (17)	Winnemucca				
Ely DO (18)	Ely				
Egan RA (19)	Ely				
Schell RA (20)	Ely				
Las Vegas DO (21)	Las Vegas				
Caliente RA (22)	Las Vegas				
Stateline RA (23)	Las Vegas		Las Vegas RD (See 5.)		
Battle Mtn. DO (24)	Battle Mtn.				
Shoshone-Eureka RA (25)	Battle Mtn.				
Tonopah RA (26)	Tonopah		Tonopah RD (See 4.)		
Walker RA (27)	Carson City				
				TOTAL	52

Consolidated with part of Ely R.D.

Consolidated with part of Ely R.D.

INTERNAL WORKING DOCUMENT

2 positions transfer to Bridgeport RD.

SUMMARY TARGET ORGANIZATION IMPLEMENTATION GUIDE

REGION/STATE TEAM NAME: NEVADA
 REGION: _____ or STATE: _____

FISCAL YEAR	STATE	(1) NUMBER OF POSITIONS MOVED	(2) NUMBER OF POSITIONS SAVED	(3) NUMBER OF PERSONNEL TRANSFERS	(4) OFFICE CHANGE				(5) IMPLEMENT. COSTS (\$)	(6) ANNUAL SAVINGS (\$)
					(a) NUMBER OF OFFICES CONSOLIDATED	(b) NUMBER OF OFFICES CLOSED	(c) NUMBER OF OFFICES RELOCATED	(d) NUMBER OF NEW OFFICES OCCUPIED		
1985	Nevada	0	0	0	0	0	0	0	0	0
SUBTOTAL										
1986	Nevada	0	0	0	0	0	0	0	0	0
SUBTOTAL										
1987 10/1/86 to 9/30/87	Nevada	47	15	15	3	2	0	0	339,000	243,000
SUBTOTAL										
TARGET (AFTER LEGISLATION)	If legislation is effective 10/1/86 then all of our actions will occur after legislation.	34	44	53	3	1	0	0	1,075,000	1,837,000
SUBTOTAL										
TOTAL		81	59	68	6	3	0	0	1,414,000	2,080,000

TRANSITION SPACE

IMPLEMENTATION PLAN

REGION/STATE TEAM NAME: NEVADA
 REGION: _____ or STATE: _____

(1)	(2)	(3)	(4)	(5)	(6)
OFFICE TITLE	TOWN/STATE	PRESENT CONTROLLING AGENCY/INTEREST	SPACE ACTION NEEDED (Y/N)	FY REQUIRED	EXPLANATION (If item (4) is no, leave blank)
Toiyabe NF SO	Reno	FO	yes	1988	Office will be abolished.
Tonopah RD	Tonopah	FL	yes	1987	Office will be merged with Tonopah R.A.
Las Vegas RD	Las Vegas	GL	yes	1987	Office will be merged with Stateline R.A.
Austin RD		FL	no		FS office will be converted to BLM project office.
Humboldt NF SO	Elko	FL	yes	1988	Office will be abolished.
Ruby Mts. RD	Wells	FL	yes	1987	Will need add'l. office space for consolidated Wells RA.
Ely RD	Ely	FO	no		Office to be converted to Egan RA office.
Mt. City RD	Mt. City	FL	no		FS office converted to BLM project office.
Santa Rosa RD	Winnemucca	FL	yes	1987	Office will be merged with Paradise-Denio R.A.
Elko DO	Elko	BO	no		Wells RA office, presently housed in DO, will be moved to Wells, creating room for new positions.
Wells RA	Elko	BO	no	1988	Will move from Elko to Wells & consolidate with Ruby Mts RD. Will need office for 22 positions at Wells.

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TRANSITION SPACE

IMPLEMETATION PLAN

REGION/STATE TEAM NAME: NEVADA
 REGION: _____ or STATE: _____

(1) OFFICE TITLE	(2) TOWN/STATE	(3) PRESENT CONTROLLING AGENCY/INTEREST	(4) SPACE ACTION NEEDED (Y/N)	(5) FY REQUIRED	(6) EXPLANATION (If line (4) is no, leave blank)
Elko RA	Elko	BO	no		No change.
Winnemucca DO	Winnemucca	BO	no		
Sonoma-Gerlach RA	Winnemucca	BO	no		
Paradise-Denio RA	Winnemucca	BO	yes	1987	
Ely DO	Ely	GL	no		Will need room for three additional positions.
Egan RA	Ely	GL	no		
Schell RA	Ely	GL	no		
Las Vegas DO	Las Vegas	BO	no		
Caliente RA	Las Vegas	BO	no		Will need room for six additional positions.
Stateline RA	Las Vegas	GL	yes	1987	
Battle Mt. DO	Battle Mt.	BO	yes	1987	
Shoshone-Eureka RA	Battle Mt.	BO	no		
Tonopah RA	Tonopah	BO	yes	1987	Will need room for six additional positions.

TRANSITION SPACE

IMPLEMENTATION PLAN

REGION/STATE TEAM NAME: NEVADA
 REGION: _____ or STATE: _____

(1) OFFICE TITLE	(2) TOWN/STATE	(3) PRESENT CONTROLLING AGENCY/INTEREST	(4) SPACE ACTION NEEDED (Y/N)	(5) FY REQUIRED	(6) EXPLANATION (If Item (4) is no, leave blank)
NSO	Reno	GL FO = FS owned BO = BLM owned FL = FS lease GL = GSA lease	yes	1987-88	Will need room for ten additional positions.



CHAPTER III

PERSONNEL



III. PERSONNEL MANAGEMENT

A. Staffing

After considerable discussion by the Nevada Interchange Team, it is recommended that no detailing across agency lines take place until legislation passes. The reasons for this are: (1) less confusion to both employees and the public until legislation passes, and (2) the need to maintain our posture that implementation is not proceeding until authorized by Congress.

The target organization will result in 52 positions saved in Nevada over that needed to manage the resource in the current Forest Service and Bureau of Land Management organizations in Nevada.

There are no anticipated skill mix problems in the target organization in Nevada. Job titles vary between the two agencies but the skill mix itself is adequate to staff the target organization.

Position controls currently in effect consist of: (1) clearance required by the Regional Forester to fill PFT jobs in the Forest Service organization in Nevada, and (2) clearance required by the State Director to fill PFT jobs in the Bureau of Land Management organization in Nevada. It is anticipated that jobs which will be included in the target organization would be filled on a regular basis by vacancy announcement circulated to both agencies. Vacancies for PFT jobs which are not included in the target organization will need to be assessed on a case-by-case situation and filled by either (a) detail from within current organization, (b) term appointment, (c) temporary promotion, or (d) left vacant if priority is low. See also Issue Paper - Filling Vacancies in Interim and Transition Period.

All non-PFT jobs should be free from controls and be filled as need indicates.

The following shows a resume of the kinds and numbers of positions which will be impacted by the interchange in Nevada:

<u>Category</u>	<u>Grade</u>	<u>No.</u>
Line Managers	GS-11 to 14	9
Resource Support (Staff)	GS-5 to 13	30
Clerical	GS-3 to 6	13

This impact group is logical since field jobs were to be continued and duplications of jobs to be eliminated. That this criteria was followed is illustrated by the fact that of the 52 positions saved, only 10 were saved from the field offices and 42 were saved from the headquarters offices.

III. PERSONNEL MANAGEMENT

A. Staffing	P. III - 1
B. Labor Management	P. III - 2
C. EEO	P. III - 2
Staffing Plan Form	P. III - 3
Issue Paper - Employee Time	P. III - 4

B. Labor Management Relations

This section not applicable since there are no labor unions in either Forest Service or Bureau of Land Management in Nevada.

C. EEO

There is a minimal impact on EEO (minorities and women) as a result of the interchange. Currently 45% (75 positions) of the PFT workforce in the Forest Service in Nevada is comprised of minorities and women. Of the 52 saved positions, 44 percent are occupied by minorities or women, essentially the same proportion as currently exists in the workforce, thus no disproportionate effect on minorities and women. During the two-year implementation period following legislation, both BLM and FS will have priority placement systems in effect for all people in saved positions and for those who cannot move with their positions to the new target organization. Each person will be offered a job at a comparable skill and grade level. The worst case analysis shows that if none of the minorities or women in saved positions accept an offered job, then there would be a reduction of 35 percent of the minorities and women currently in PFT jobs in the current FS organization.

D. Special Issues

See Issue Papers at end of section.

STAFFING PLAN

REGION/STATE TEAM NAME: NEVADA
REGION: INT or STATE: NEVADA

EMPLOYEE	FROM*	TO*	ESTIMATED EFFECTIVE DATE
At this time, we do not contemplate details because we feel coordination meetings will enable us to have adequate exchange of information. There may be individual situations occur in the future on a case-by-case basis where details would need to be considered. Subsequent to legislation, details will be looked at more closely.			

*Title, Grade, and Location

ISSUE PAPER

Regional or State Team: Nevada
Region: R-4

ISSUE: Providing the opportunity for flexitime in the target organization
(post legislation)

The Forest Service has in effect variable and flexible work hours such as flexitime, 4 day - 10 hours per day week, etc. The Bureau of Land Management does not use flexitime and only uses 10 days on, 4 days off variable schedules for field crews. The Forest Service use of flexitime has been beneficial to the work force, has resulted in more work accomplished and increased employee morale and satisfaction. If this difference in approach is carried through to the target organization it could well lead to morale problems in those Forest Service employees transferring to the Bureau of Land Management.

ALTERNATIVES:

- A. The Bureau of Land Management adopt the same flexible schedule approach as the Forest Service for all Bureau employees.
- B. The Bureau of Land Management maintain its present posture on no flexible schedules.

FAVORED ALTERNATIVE:

"A"

COMMENT ON ALTERNATIVE A:

It would clearly avoid a morale problem in ex-Forest Service employees and would undoubtedly raise morale in long-time Bureau employees to adopt Alternative A.



CHAPTER IV

COST SAVINGS



Appendix G

 BLM State Office or
 FS Regional Office Code NV

 Affected BLM State Office
 (FS use only) _____
SAVINGS SUMMARY TABLE

SAVINGS ITEM	FY 1986	FY 1987	FY 1988	FY 1989	FY 1990 1/	TOTAL
	<u>PART 1 Positions Saved</u>					
POSITIONS SAVED (# FTE funded positions)	0	5	47			52
	<u>PART 2 (000\$)</u>					
FTE funded positions saved x \$31,750	0	\$159,000	\$1,492,000			\$1,651,000
SPACE SAVINGS (reduced interior and exterior space, utilities, lease/rental adjustments, etc., as applicable to two categories below)						
GSA Controlled Space	0	23,000	0			23,000
AGENCY Controlled Space		27,000	67,000			94,000
SUBTOTAL, SPACE SAVINGS		50,000	67,000			117,000
Other savings (other than FTE employees, and other administrative savings not included above)	Toiyabe	26,000	206,000			232,000
	Humboldt	8,000	72,000			80,000
TOTAL DOLLAR SAVINGS	0	\$243,000	1,837,000			\$2,080,000
	<u>PART 3 (# of FTE)</u>					
Permanent Full Time FTE Saved	0	5	47			52
Other than Permanent Full Time FTE saved						
TOTAL FTE SAVED	0	5	47			52

1/
 The last yearly entry column on the Savings Summary Table should correspond with the target year to complete implementation and have a realigned organization in place. This date is at the discretion of the Regional Forester and State Director. The year indicated in this column should also be the same as the last year shown on the Cost Summary Table.

IV. COSTS AND SAVINGS

A. Savings Summary Table

P. IV - 1

B. Costs Summary Table

NV-----P. IV 2-3

CA-----P. IV 4

Appendix I

BLM State Office or
FS Regional Office Code NVAffected BLM State Office
(FS use only) _____COSTS SUMMARY TABLE
(000\$)

COST ITEM	FY 1986	FY 1987	FY 1988	FY 1989	FY 1990 1/	TOTAL
PERSONNEL						
Retirement costs (# of retirees x \$3,000)		27,000				27,000
Severance costs (# resigning x \$18,000)		18,000	90,000			108,000
Employee transfers (# of transferees x \$15,000)		135,000	645,000			780,000
SUBTOTAL PERSONNEL COSTS		180,000	735,000			915,000
SPACE (lease/rental adjustments, building modifications, continued funding of excess space, utilities, etc., as applicable to 2 categories below)						
GSA Controlled Space		0	101,000			101,000
AGENCY Controlled Space		45,000	48,000			93,000
SUBTOTAL, SPACE COSTS		45,000	149,000			194,000
Transportation of things (costs of transferring records, equipment, supplies, etc. Excluding personnel transfer costs.)		8,000	18,000			26,000
Telecommunications costs (ADP and telephone system adjustments, radio network modifications, etc.)		75,000	75,000			150,000
SUBTOTAL		83,000	93,000			176,000
PAGE TOTAL		308,000	977,000			1,285,000

Appendix I

	FY 1986	FY 1987	FY 1988	FY 1989	FY 1990 1/	TOTAL
Add 10% to above SUBTOTAL for other realignment costs including sign changing, for lands and offices, telephone and personnel directories, and other administrative costs not included above		31,000	38,000			129,000
TOTAL IMPLEMENTATION COSTS		339,000	1,075,000			1,414,000

1/The last yearly column on the cost summary table should correspond with the target year to complete implementation and have a realigned organization in place. This date is at the discretion of the Regional Forester and State Director.

Appendix I

* BLM State Office or
FS Regional Office Code Calif. 05

Affected BLM State Office NV
(FS use only)

COSTS SUMMARY TABLE
(000s)

COST ITEM	FY 1986	FY 1987	FY 1988	FY 1989	FY 1990 1/	TOTAL
PERSONNEL						
Retirement costs (# of retirees x \$3,000)						
Severance costs (# resigning x \$18,000)						
Employee transfers (# of transferees x \$15,000)		30,000*				
SUBTOTAL PERSONNEL COSTS		30,000				
SPACE (lease/rental adjustments, building modifications, continued funding of excess space, utilities, etc., as applicable to 2 categories below)						
GSA Controlled Space						
AGENCY Controlled Space		6,000				
SUBTOTAL, SPACE COSTS		6,000				
Transportation of things (costs of transferring records, equipment, supplies, etc. Excluding personnel transfer costs.)		0				
Telecommunications costs (ADP and telephone system adjustments, radio network modifications, etc.)		0				
SUBTOTAL		36,000				

*Carson City D.O. to Bridgeport R.D.

CHAPTER V

ADMINISTRATIVE SERVICES



V. ADMINISTRATIVE SERVICES

Opportunities for savings in procurement, property, and accounting will be realized during the transition period in the following areas:

- A. Operation of joint interagency dispatch units at Elko and East Lake Boulevard (Carson City)
- B. Joint helicopter contract and manning at Las Vegas
- C. Interagency initial attack fire crew at Austin
- D. Interagency fire overhead teams
- E. Interagency agreements for management of livestock allotments and wild horse herd management areas

V. ADMINISTRATIVE SERVICES

P. V-1

CHAPTER VI

MINERALS



VI. MINERALS MANAGEMENT

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VI MINERAL MANAGEMENT

Summary

Upon interchange, BLM will manage 52,842,000 acres of surface and subsurface in Nevada; FS will manage 886,000 acres of surface and subsurface. BLM will have a net increase in locatable mineral workload by approximately 20-25%, maintain the same current rates of workload increases for oil and gas and geothermal activities and maintain the current workload level for the salable mineral and leasable solid mineral program. FS will have a small increase in workload due to locatable, certain leasable and salable responsibility and caseload.

The special mineral's issues are:

1. Question of shared services for the 886,000 acres of FS in the Sierra front of Nevada, with emphasis on:
 - * records, and
 - * geothermal and other new leasable activity which the FS has not historically dealt with.
2. The question of a mineral deposit which straddles the concept boundary: fine tuning of concept boundary or shared services for Steamboat Hot Spring geothermal field near Reno.

The general conclusions are that there are no new full positions which equate to applicable workload that are to be transferred to Region V in the Sierra Front, and that eight full-time positions (plus some collateral duty positions) are necessary to be transferred with the FS workload to BLM. The Sierra Front workload will be handled by positions in place in Carson City and Bridgeport FS offices' workmonths (collateral duties) of positions transferred from Toiyabe SO to Region V and by Shared Services. These conclusions can be seen as "common sense" decisions upon scanning of the basic tables; however, detailed analysis is presented in support of these conclusions.

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A. CASELOAD ANALYSIS

Background - BLM

Nevada has delegated most minerals' responsibilities to the field offices and has maintained a type of "shared services" concept for certain leasables responsibilities at the SO which have not been delegated. The current general areas of responsibilities are:

Nevada BLM Responsibility Matrix: Minerals

<u>LOCATABLES</u>	<u>POLICY</u>	<u>IMPLEMENTATION</u>
Plans	SO	FO
NEPA	SO	FO
Monitoring	SO	FO
Mineral Reports	SO	FO
Patents	SO	FO (on zone basis for mineral reports) SO for adjudication
Records	SO	SO
<u>LEASABLES</u>		
Leasing/Adjudication	SO	SO
Records	SO	Primarily SO
NEPA/Planning	SO	FO
Resource Evaluations	SO	SO
Operations	SO	SO
Records	SO	SO
<u>SALABLES</u>		
Permits	SO	FO
Monitoring	SO	FO
Appraisals	SO	FO

At the present time, Nevada mineral specialists have several colateral mineral workload responsibilities. For example, the following staff specialists for leasable minerals have the following colateral key responsibilities:

<u>Petroleum Engineer</u>	<u>Geo./Phy. Sci. (Geothermal)</u>	<u>Land Law Examiner</u>
APD processing issuance	Permits/Plans processing	Leasing
Sundry Notices	Sundry Notices	Assignments
I&E Coordinator	I&E Coordinator	Units Adjudication
P&A of Wells	P&A of Wells	
Rentals/Brass		
Policy responses: Manuals, etc.	Units - Geothermal	Decisions
Industry contact	Diligent Expenditures	Appeals
Contingency Inspector	Clearlisting	processing
Economic Evaluation: engineering support of sales	Economic Evaluation: geologic support of of sales, PAs, etc.	Field coordination on leases/stips
Team Leader, pro- vides engineering support to KGSS, drainage, etc.	Classification: KGRA	Records Coordin- ation/Case Files
Royalty Coordination: MMS	Royalty Coordination re geothermal	Bonds
	Policy responses and issues	

In the District and Resource Areas, the mineral specialists are responsible for doing the work for the locatable, salable and certain leasable responsibilities. Mineral specialists also have colateral responsibilities for mineral reports for land actions, e.g., sales, DLEs, etc., planning, input into wilderness documents, etc. The program in the field is also supported by other resource and surface management specialists, e.g., archaeologists, soil scientists, hydrologists, etc. In Nevada, responsibilities are included:

D.O. - Resources staff. In Winnemucca, Carson City and Las Vegas zone mineral specialists/geologists or mining engineer (two district areal responsibilities) address mineral examiner/patent responsibilities.

R.A. - Each has one geologist except Shoshone-Eureka and Lahontan RAs which have two.

Background - Forest Service

The Forest Service has the same responsibilities as BLM in several key areas (see Table A.3). These include:

- Locatable plan processing/NEPA.
- Monitoring of operations.
- Reviewing Lease applications.
- Salable mineral permits.

In the Austin Ranger District, a Forester/Minerals acts as Staff Assistant for several program areas such as minerals, lands and engineering. Support comes from a percentage of workmonths from other specialists, e.g., archaeologists from SO, hydrologists, etc.

The primary workload units in the locatable program of FS are:

- ° plans of operation,
- ° monitoring; surface management of operations,
- ° validity checks, and
- ° mineral reports for patents (final approval by BLM).

Units in the locatable program of the Department of Interior where FS has no analogous responsibility but which will transfer after legislation include:

- ° claim recordation and adjudication, and
- ° mineral survey for patents.

Leasable program areas where there are no analogous responsibilities/workload in FS until interchange (see Table A.3), include:

- ° Inspection and enforcement of drilling/producing wells.
- ° Resource evaluation such as processing KGSS/KGRAS.
- ° Operational approvals such as APD processing.

Background Assumptions

There are several key assumptions and understandings which need to be viewed in reviewing caseload and staffing analysis:

- ° There is no one mineral specialist that is assigned a single workload category. All (BLM and FS) have several varied collateral responsibilities.
- ° There is a range of other resource specialists that support the locatable mineral programs, e.g., archaeologists, but which have primary duties in other areas.
- ° Mineral specialists (whether they are geologists, foresters, mining engineers, etc.) are managed by a broad based manager who charges part of his/her time to minerals work.
- ° Staffing shifts will be based on caseload comparisons, and factors such as intensity of management, special management concerns such as hazardous materials, etc.
- ° There is a "shared services" concept already in place within BLM and FS internally in Nevada. BLM has a "shared service" concept internally for program areas where FS has no responsibilities.

- There will be the same intensity of management for respective lands after legislation.
- The analysis uses key workload indicators (selected caseload) to generate relationships and comparisons. These key indicators are used to generalize total "workload" assumptions.
- There is an "economy of scale" in maintaining mineral records/leases/APDs/etc. in one central BLM office for actions in the various field areas.
- There are several/many responsibilities for which there are no workload units in the Sierra Front. See Tables A3 and A4.
- The analysis is based primarily on full positions which can be equated to general program areas (groups of workload/caseload areas), e.g., hardrock: plans of operations, monitoring, etc.
- The term mineral specialist is used generally. This could be a geologist/mining engineer/physical scientists/forester/interdisciplinary minerals specialist. However, certain program areas in BLM require geologists/mining engineers such as for mineral examiner for patents, mineral reports, etc. and petroleum engineers/geologists such as for APD processing.

General Caseload-Transferred to BLM

The caseload analysis on the concept boundary line (Table A.1 and A.2) indicates that BLM has:

- Increased locatable mineral workload by 20-25%.
- Decreased mineral records by approximately 1%.
- Maintained the leasable mineral workload at current rates of increase.
- Maintained leasable mineral records at current levels.
- Increased salable mineral workload and records by approximately 1%.

General Caseload - Transferred to FS

The caseload analysis on the concept boundary line indicates that in the Sierra Front the workload transferred to FS based on pre-interchange BLM workload includes:

- Less than 1% of geothermal workload in Nevada.
- Less than 0.5% of oil and gas workload.
- Less than 0.5% of leasable solids workload.
- Less than 1-2% of locatable and leasable mineral records.
- About 4% of key workload indicators for locatables

The workload transferred includes the traditional FS mineral responsibilities (locatables -plans, monitoring, etc.) and new mineral responsibilities where there is a workload in the Sierra Front (e.g., geothermal lease adjudication, resource evaluation, etc.).

Caseload/Staffing Analysis: BLM Workload Transferred to FS

The FS obtains all the responsibilities necessary to manage the minerals on the Sierra Front. The workload indicators are identified in Table A.4. This analysis will correlate analogous workload by the respective organizations in order to compare and provide one basis for staffing shifts.

To equate caseload with staffing it's necessary to address locatables, salables and leasables separately. For leasables, the workload is now accomplished in the field offices and State Office of the BLM. The key leasable workload units, except for NEPA compliance, are addressed by consolidated workgroups in the SO. For example, Nevada BLM had the following to address the geothermal resource evaluation and operations workload for the entire State:

- 1 physical scientist; GS-12 - 10 workmonths
- 1 petroleum engineer; GS-13 - 1 workmonth
- 1 geologist; GS-12 - 2 workmonths

For adjudication and records, Nevada has the following to address all leasables (oil and gas, geothermal, sodium, etc.) in a centralized "shared services" office. These include:

- Adjudication (leasables only)
 - 1 section chief; 4 land law examiners
- Dockets (all lands & minerals activities)
 - 3 technicians and clerks
- Public Contract/Room (all lands and minerals activities)
 - 3 contact representatives
- Accounts (all minerals)
 - 1 technician
- Title Records (all lands and minerals activities)
 - 5 carto technicians; 1 supervisory technician

For the above, if we assume that Statewide workload reflects the BLM budget breakdown for FY 85 (4111, 4113, 4131, 4132, and 4134) then the ratio of work and budget for each program area compared to the whole is for oil and gas, 0.26; for geothermal, .2; for salables, .13; for locatables .31; and solid leasables, .1. Applying this factor (.2) to the above geothermal staffing, we have 1 land law examiner, .6 of a docket clerk, .6 of a public contact representative and 1 carto technician for all geothermal workload/staff across the State (assuming 10 workmonths to per position). Then, the 1% of operations and resource evaluation and records which accounts for geothermal workload to Sierra Front gets us:

- ° 0.13 workmonths for operations and resource evaluations.
- ° .1 workmonth for adjudication
- ° .06 workmonths for dockets
- ° .06 workmonths for public room support to minerals.

For salables, there are about five permits as workload in Sierra Front. This is compared to 678 within BLM and represents less than 1% of BLM activity.

There is essentially no workload in oil and gas.

Regarding leasable solids, approximately 5% of permit workload is maintained in Sierra Front. However, there is no workload in most of the other solid program areas: classification, leasable mineral reports, etc. Consequently, actual workload transferred represents less than 1% of total workload in Nevada. This equates to a .2 WM workload.

For locatables, about 4% of the total BLM key workload indicators are transferred to and maintained by FS for hardrock activity in the Sierra Front, except for patents (no workload). Although BLM Nevada picks up + 20-25% of the same workload indicators from Humboldt and Toiyabe National Forests, we have to deal with each management unit separately and cannot simply cancel out respective workloads.

BLM has:

- ° 19 geologists in field offices.
- ° 5 conveyance clerks (mining claim recordation); 1 supervisor.
- ° 1 dockets clerk, 1 public room contact representative, 1 title clerk and 2 land surveyors(minerals workload related).
- ° Field support - managers, archaeologists, soil scientists, surface management specialists, hydrologists - all whom have colateral duties - primary duties in other areas.
- ° SO policy support: 1 geologist in SO.

For the 19 geologists, about 50% of their efforts are directed toward the analogous locatable activities of FS counterparts - plans of operations, etc. The other 50% is directed toward other areas such as: mineral reports for land sales, DLEs, etc.; leasable responsibilities, e.g., surface management for producing oil and gas wells; planning; salables, etc. This is based on the review of the FY 85 FMS reports.

For the 10 geologists (mineral specialists), the ratio of workload breaks down as:

- ° 1 full-time position to 131 active operations, 71 new plans/notices a year and 22 mining sites with hazardous materials.

Applying this to the Sierra Front (72 active operations and 30 new plans), the key locatable workload equates to factors of .4 and .41 of key BLM workload indicators or an average of .4 of a BLM full-time position, based on the BLM management intensity. These numbers include workload indicators for combined FS (pre-interchange) and BLM (transferred to FS) actions.

For the 2 1/2 records workload and using the above plan ratio we have for the Sierra Front:

- ° 4 workmonths - mineral specialists; locatable,
- ° 1 workmonth - conveyance clerk, and
- ° 1 workmonth - dockets, public room, etc.

In summary, the totals, based on BLM key workload ratios, are:

	<u>Leasables</u>	<u>Locatables</u>	<u>Salables</u>
Min. Spec.	.33 WM	4.0 WM	0.2 WM
Adjudication	.1 WM	---	0.6 WM
Dockets	.06 WM	.4 WM	Negligible
Public Room	.06 WM	.4 WM	Negligible
Conveyance Clerk	---	1.0 WM	
Surveyor	---	.2 WM	

Caseload/Staffing Analysis: FS Responsibilities Transferred to BLM

FS maintains eight field positions primarily addressing minerals of which three have collateral duties in engineering and lands. Assuming 30% of each collateral position covers other than mineral duties, then six positions are applicable to the mineral workload. To isolate the locatable workload for analysis purposes, one position is assumed to address all other responsibilities: mineral input, salables, mineral reports, etc. The total workload key indicators and ratio of full-time positions to key indicators are then:

<u>Workload</u>	<u>Ratio: 1 position to workload: Statewide</u>
461 active plans	90
210 new plans	52
33 mining sites with hazardous materials	6

For general information the Statewide workload to single mineral specialist ratios for BLM and FS for the key locatable indicators are:

<u>Ratio: IFTP to</u>	<u>BLM</u>	<u>FS (overall)</u>	<u>Sierra Front</u>
Active Plans	181	90	72
New Plans	71	52	30
Mining/Hazardous	22	6	3
Claims; Total	29,000	7,300	7,506
Claims; New	3,150	700	645
Patents	32	.2	0
	(per zone geologist)		*not a ratio; total cases

For BLM mineral recordation, the ratio per records clerk is 1 to 63,860 active claims and 1 to 7,118 new claims recorded a year.

The FS has five full positions and three positions which are primarily minerals but also have colateral duties in lands and engineering. For staffing purposes the three colateral positions are considered two full position transfers. For analysis, we are considering the minerals support in the field as six full-time positions.

For the TO we are assuming that the same intensity of management will be generated for operations in lands that had been National Forests after legislation. Under this assumption the five full positions and three colateral positions would transfer to BLM.

Sierra Front - Workload Analysis

From the standpoint of BLM management intensity, no new full-time position would transfer for workload transferred from BLM and FS to the Sierra Front. For example 4% of existing BLM operations (72 active plans) is only .5 of the average BLM ratio of full position to active plans. For new plans, the relationship is only .4 of BLM workload ratio for a full position. For leasable responsibilities (new responsibilities) the representative workload per full position is even less: 0 for oil and gas, and 0 for geothermal operations.

From the standpoint of FS management intensity, the key workload ranges from 0-33% of total FS Nevada workload. The key workload indicators for hardrock program areas in Sierra Front are 10-14% of the total FS. This does not equate to a full position. While the workload approaches what the Statewide unit ratio is (50-60%) of workload per position for locatables it varies for other program areas widely. For many responsibilities, e.g., operational oil and gas and geothermal, there is no workload.

There are also not as many actual major mines in the Sierra Front as in the rest of Nevada. Nevada (PD and FS) has seven of the top 10 largest gold mines in the U.S. Major deposits, e.g., Paradise Peak near Gabbs and medium size deposits, e.g., AMAX Slumbering Hills are being developed this FY. Most of the largest mining operations, e.g., Jerri Canyon, 2nd

largest gold mine in the U. S. which would be in Mountain City Project office area, are continuing to expand. The potential for exploration and development efforts in Sierra Front is not nearly as great as for the rest of Nevada.

Another way to look at records and adjudication workload is to compare claims per conveyance clerk in the mining law recordation section. Each BLM clerk would average 63,860 active claims and 7,118 new claims a year. The Sierra Front has 7,506 claims which is 12% of what a clerk normally handles. This works out to 1 WM for claim adjudication in the Sierra Front.

The workload associated with respective responsibilities transferred, as noted above, totals 7.35 workmonths which is split among partial mineral specialists (hardrock and geothermal) 4.53 workmonths, adjudication .7 WM, dockets .46 WM, public room specialists .46 WM, conveyance clerk 1 WM, and surveyor/carto technician .2 WM.

Of this, the new mineral responsibility is reflected as leasables (.55 WM) and locatables (2 WM for adjudication and mineral recordation, and .4 WM for plans of operations). The remaining workload (4.9 WM) represents the existing Forest Service workload in the Sierra Front.

Note that the FS has proposed 3 WMs of mineral workload WM to be transferred from Toiyabe SO to Region 5 and that there is one forester position (collateral duty) in place in Carson City to handle hardrock workload.

Inter-Regional: Carson City FS Offices

This analysis keys on data only in Nevada. The relationship of full and partial positions in California (Bridgeport and Carson City - to be transferred to California Region V) is not addressed in detail. This analysis assumes that the existing staff in the Carson City office will remain in place to address Nevada workload for key locatable workloads, in addition to 5 WMs of positions which are being transferred from Toiyabe to Basin and Bridgeport to address minerals. There are no new full positions to transfer to FS for workload.

Intra-District Coordination and Management Intensity

There will be several FS organizations integrated into the BLM as to final Interchange organization. Each District will have the same number of mineral specialists that addressed minerals (FS and BLM) pre-interchange. There is a point over intra-district management intensity that needs to be identified in the T/O and for implementation. Where new acreage is added to a Resource Area, it will be necessary for the District to allocate resources so that the same management intensity is maintained.

Volume of Records

The total amount of records within the Nevada State Office and field offices was 6,255 cubic feet of which, 3,395 cubic feet were SO records. This was inclusive of: general files, case files, contract sale files, personnel files, procurement, financial accounting, cadastral survey records, land status, program planning, project records, reference data, resource inventories and photography. Additionally, 149,649 acres of mining claims were microfilmed.

This is the equivalent of 3,128 legal size drawers or 782 four drawer cabinets for entire the State. The total records have been increasing at a rate of 173 cubic feet a year in recent years or about 2% a year.

For minerals, we have the following cases in Nevada, with the percentage of cases which are in Sierra Front:

•	319,302 mining claims	2%
•	7,560 oil and gas leases	0
•	482 geothermal leases	4%
•	32 KGRA/KGSS	2 (cross concept boundary)
•	100 unit files	1%

Our assumption, based on a quick count of cabinets and professional judgement, is that 40% of the State Office records are mineral, which is 1278 cubic feet. Of this about 2% represents the physical mineral records for the Sierra Front (25 cubic feet).

Certain leasable and locatable records must be maintained as confidential/proprietary in secure facilities along GSA or BLM standards. Such data requires knowledge of what is and what isn't proprietary/confidential under the regulations and the facilities (safes, secure rooms, tec.) to handle the data. About 300 cubic feet of total mineral records need to be considered for secure handling.

TABLE A.1 - Key Indicators

Concept Line Basis

	A. BLM Pre-interchange (48,578,000 ac.)	B. Interchange PS to BLM (4,551,000 ac.)	C. Interchange PS Retain/new (886,000 ac.)	D. Interchange BLM Total - NV (52,842,000 ac.)
<u>HARDROCK - LOCATABLES</u>				
Claim - Yrly '84	35,592	-	645	35,592
Total in effect	319,302	-	7,506	311,796
Patents - '84	97	1	0	98
New Notices and Plans '84	718	180	30	898
Active Operations	1,809	398	67 (Nevada only) (+ 5 from BLM)	2,207
<u>LEASES</u>				
O&G Total	7,560 (16 million acs.)	42	0	7,560
New O&G	296	0	0	296
Prod.	8,263 bbl/d	0	0	8,263 bbl/d
Prod. Wells	40	0	0	40
APDs yrly; '84	57	0	0	57
Units yrly; '84	19	0	0	19
Total Apprv. Actions	-	-	-	-
Geoth. Total Leases	436 (741,000 acs.)	54	16 (27,376)	420
New Geoth. Leases	46 (70,698 acs.)	0	0	
Production '84	0	0	0	
'85	26 MEW (Exptcd.)	0	0	26 MEW
Plans: Active Oper.	2	0	0	2
Expected	4	0	0	4
Units	10	0	1	
Classification				
KGS	7	0	0	7
KGRA	25		2	25
Sales - O&G; FY 84	13	0	0	13
- Geothermal FY 84	7	0	0	7
Solids: Leasables	36	0	2	34

(both cross concept
boundary)

Table A.1 (Continued)

	A. BLM Pre-interchange (48,578,000 ac.)	B. FS to BLM (4,551,000 ac.)	C. FS; retain/new (886,000 ac.)	D. Interchange Total - NV BLM (52,842,000 ac.)
<u>SALABLES</u>				
Material Sales	545			
Free Use Sales	122	11	5	678
<u>MISCELLANEOUS</u>				
Mineral Reports		3	0	
'85 MBOs				
• DLEs	418	0	0	418
• exchanges	8 (13,800 acres)			8
• sales	15 (1434 acres)			15
• R&PP	79			79
• patents	20	1		20
BIA Actions	3	NA	NA	3
Hazardous Waste				
Site (EPA or DOI ERRIS List)	220	30	3	253
Volumes of Records	1278 cubic feet		25 cubic feet	1253 cubic feet

NEVAD, JERAL, WORKLOAD
Table A.2 - Locatable Minerals
by
FS and BLM Offices
(Key indicators)

	<u>Active Opns</u>	<u>New Plans '84</u>	<u>Post-Interchange Active Operations</u>	<u>Remarks</u>
<u>A. BLM DOS</u>				
1. Elko	175	38	247	Includes FS areas: B6, B7, and B8
2. Winnemucca	566	152	570	Includes Santa Rosa
3. Carson City	356 (-5) ¹	80	351	(Transferred to FS Region V)
4. Ely	80	58	133	Includes FS office at Ely
5. Las Vegas	66	66	66	
6. Battle Mountain	<u>566</u>	<u>324</u>	<u>835</u>	Includes D3 and D4
	1809	718	2207	

¹ Active operations and new plans in CC transferred to FS

<u>B. FS</u>				
1. D1	33	4	33	To Region V (+ transferred from BLM)
2. D2	34 (8)	26 (6)	34	To Region V (assume 80% NV; 20% CA workload)
	(+ 5 from BLM)*			
3. D3	210	111		To Battle Mtn. DO
4. D4	59	31		To Battle Mtn. DO
5. D5	0	0		To Las Vegas
6. Mtn. City	58	15		To Elko DO
7. Ruby Mtn.	8			To Elko DO
8. Jarbridge	6			To Elko DO
9. Ely	53			To Ely; assume all workload to Ely
10. Santa Rosa	4	4		To Winnemucca DO

SUBTOTAL 67 Active opns. NV(-8 active opns; - CA portion
 5 From BLM* of Toiyabe)
 TOTAL 72

Table A.2 -atable Minerals
by
FS and BLM Office (continued)

C. Totals

	<u>Active Operations</u>	<u>New Opns. Plans</u>	<u>Claims: Records</u>
<u>BLM</u>			
(Pre-Interchange)	1,809	718	319,302
(Post-Interchange)	2,203	898	311,796
<u>FS</u>			
(Transferred to BLM)	(394)	(180)	
<u>FS</u>			
(Transferred from BLM to FS; Region V)			See total below
<u>FS</u>			
(Retained with FS; Region V)	67	30	7,506

D. Percentages

	<u>Active Operations</u>	<u>New Opns. Plans</u>	<u>Claims: Total</u>
<u>New BLM Workload</u>	+ 21%	+ 25%	- 2%
(key units)			
(over existing workload)			
<u>New FS Workload</u>	<u>Claims: 7,506</u>	<u>% of old NV units: 2%</u>	
(key units)	<u>Total</u>		
(with Region 5,908,99 acs. in Nevada)	- Patents: 0	0	
	<u>Notices and</u>		
	<u>Plans:</u>		
	- New: 30	4%	
	- Active 72	4%	

TABLE A.3

Mineral Responsibilities: Primary Activities on Each Agency
on Federal Lands Pre-interchange.
Nevada Emphasis

Existing FS	Existing BLM
<u>Hardrock</u>	<u>Hardrock</u>
* Mineral reports: patents, disposals ¹ * Plans of operations; notices * Inspections; surface management * Planning input	* Recordation: claims, assessments, historical records (MTPs). * Adjudication of patents * Mineral reports: patents, disposals * Mineral surveys * Plans of operations; notices * Inspections; surface management * Planning input
<u>Leasables</u>	<u>Leasables</u>
* Lease recommendation * NEPA compliance	* Leasing; lease issuance/adjudication * NEPA compliance assignments; regional EARS * Lease records (ALMRS) MTPs) * Resource evaluation: * classification, e.g., XGSs, KGRA * clearlisting; (SIMO) * lease sales - + (economic evaluation geology + engineering) * drainage review * mineral appraisal/values * mineral reports, disposal * Unit agreements, PAs, CAs * Operations * plan applications * I&E * sundry notices, past approval actions * NEPA compliance * surface management (lease terms) * PSA * production verification * coordination with MMS (royalties, rentals)
* mineral reports ¹ disposal	* BIA coordination and responsibilities (maintained with BLM)
* SWA review; NEPA as applicable * surface management (lease terms)	* Planning input * Rental actions (first year, BRASS)
<u>Salables</u>	<u>Salables</u>
* Permitting and valuation * Processing applic./permit * Surface management * Trespass resolution	* Permitting and valuation * Processing applic./permit * Surface management * Trespass resolution

¹ Conducts exam and prepares report

TABLE A.4
Caseload Analysis for Sierra Front in Nevada
Sierra Front - 908,990 Acres (Surface & Minerals) Managed by FS in Nevada

A. Key Workload Indicators

<u>Locatables</u>	<u>#</u>	<u>% of BLM Pre-Interchange</u>	<u>% of FS Workload Pre-Interchange</u>
Claims: Total	7,506	2%	14%
Claims: New '84	645	2%	---
New Notices/Operating Plans '84	30	4%	12%
Active Operations	67 Exist FS 5 From BLM	4%	14%
	72 TOTAL		
Hazardous Waste Sites: Hardrock	3	1%	10%

Leasables

Oil and Gas			
- Total Leases	0		0
Geothermal			
- Total Leases	16	4%	20%
- Units	1		
- New Leases '85	1	1%	0
Classification: KGS, KGRA	2 (cross concept boundary)	-	
Solid			
- Leases/Permits	2	5%	
- Producing Leases	0	0	0

Salables

Permits	5	1%	33%
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B. Responsibilities/Functions With No Workload in Sierra Front

Locatables

Patents
Mineral Surveys

Leasables

Oil and Gas	Geothermal
- Classification	- Economic Evaluation
- Clearlisting	- Operations: Producing
- Leasing	Leases, CAs, PAs, plan approval.
- Economic Evaluation	- I&E
- Adjudication: assignments	
- Operations: producing	Solids
Leases, CAs, PAs	- Producing Leases
- Units	- Classification
- I&E	

C. Records (new FS needs)

7,506 Total Claims
645 New Claims a Year
16 Geothermal Leases
2 Solids Leases
1 Geothermal Units

40 Notices/Plans (from BLM)

B. Minerals Staffing Shifts

There are two mineral shifts for the Target Organization presented. Table B.1 indicates a shift of the respective workload for all mineral responsibilities in the TO areas. Table B.2, presents a shift based on a shared service concept.

Table B.1 shows only partial positions which reflect the workload transferred or maintained in the Sierra Front. There are no new full positions which equate to the workload; practically, no one individual has all the necessary skills and knowledge to process all workload, i.e., land law examiner, geothermal geologist, claims clerk, locatable mineral specialist, etc. For workload transferred to BLM there are seven positions which correlate to the workload.

Table B.2 shows full position transfers and includes a shared service concept for records and leasable workload.

The staffing shifts for the State Office, Intermountain Region Headquarters and Supervisor's Office in respect to minerals are minimal. For policy aspects of the State and Regional Office, added responsibilities for increased workload can be integrated efficiently into the existing TO. Almost all of the workload is for locatables in the field offices. Policy shift correlates to 3 WM from Intermountain to NSO, which is covered by transfers of one of the ten positions transferred from SO to NSO (1/3 of position covers minerals).

Toiyabe SO

The TO for the interchange organization for all responsibilities indicates that 3 positions are to be transferred to Basin and two positions to Inyo S.O. in Region V. Of this, the following were indicated to correlate to the mineral caseload:

- ° civil engineer 2 WMs
- ° realty specialist 1 WM

Of one position being transferred to NSO, 1/3 of duties of GS-13 Supervisory Forester are related to minerals.

"Minerals Mgmt. Int." represents two Forest Service positions which are titled Minerals Management Specialist - Interdisciplinary.

Carson City FS

There is one Forester position in the Carson City FS office who handles exchanges, special uses and minerals. This position is shifted to Region V with a minerals workload as a colateral duty. Combined with Toiyabe SO shifts, three colateral positions should handle the locatable mineral workload that exists on 886 thousand acres. This maintains the current management intensity for FS lands in Nevada.

Shared Services

A shared service table is presented to address the new leasable mineral responsibilities and records.

Budgetary and Management Constraints

The analysis for mineral position shifts is based primarily on current funded positions and vacancies. Both FS and BLM have unfunded vacancies, which have been identified as being needed to maintain a proper management intensity, but which are not projected to be funded in the FY.

In order to properly administer the Minerals Management job, it is estimated that one position can manage a range of 25 to 40 operating plans on National Forest System lands.

TABLE 3.1
Minerals Staffing Shifts
Associated With Workload Changes - All Mineral Responsibility Transfer

STATE: NEVADA

STATE	BLM to FS		FS to BLM	
	SO	DO/RA	RO	SO/RO
Nevada	*Mineral Spec. GS-1350-12 (4.2 WM)	*Civil Eng. ¹ GS-0810-12 (3 WM)	*Min. Spec. ² GS-1350-12 (3 WM)	Geologist GS-1350-12
	Mineral Spec. Geothermal GS-13-1350-12 (.33 WM)	*Realty Spec. ¹ GS-1170-11 (1 WM)		Geologist GS-1350-9
				Forester ⁴ GS-0460-11)
	*Land Law Exam. GS-0963-9 (.7 WM)	*Forester ¹ GS-0460-9 (4 WM)		For./Min. ³ GS-0460-11
	*Dockets Clrk. GS-0986-05 (.46 WM)			For./Min. ³ GS-0460-7/9
	*Convey. Exam. GS-0963-05 (1 WM)			For./Min. ³ Technician GS-0802-05
	*Contr. Spec. GS-0962-05 (.46 WM)			Min. Mgmt. Int. GS-1350-09
				Min. Mgmt. Tech. GS-0802-
				8 Full Positions
	TOTAL NEVADA	7.3 WM (varied series)	(7 WM) Can be can- celed out as colateral w/ SO transfer and existing.	(3 WM) Can be canceled out as col- w. SO tran- fer. For./Min.(2) ⁴ GS-0460 For./Min. Technician (1) GS-0802 Min. Mgmt. Int. (2) GS-1350

* Represent only portions of a full position.

- 1 FS to FS Shift represent colateral duties of 2 of 5 positions transferred from Toiyabe SO to Region V. Forester position represents position in place in Carson City FS office (handles minerals, exchanges & special uses)
- 2 Represents colateral duties, as to policy. Can be assumed to include part of GS-13 Forester position transferred from Toiyabe SO to NSO.
- 3 Primarily minerals but have some colateral duties in TO.
- 4 Represents a Forester position in Mountain City with colateral duties of which minerals is a major component. Not counted as a full position.

TABLE 3.2
Minerals Staffing Shifts - Shared Services

STATE: NEVADA

STATE	BLM to FS		FS to BLM	
	SO	DO/RA	RO	SO/RD
Nevada		*Civil Eng. ¹ GS-0810-12 (3 WM)	*Min. Spec. ² GS-1350-12 (3 WM)	Geologist GS-1350-12
		*Realty Spec. ¹ GS-1170-11 (1 WM)		Geologist GS-1350-9
				Forester ⁴ GS-0460-11)
		*Forester ¹ GS-0460-9 (4 WM)		For./Min. ³ GS-0460-11
				For./Min. ³ GS-0460-7/9
				For./Min. ³ Technician GS-0802-05
				Min. Mgmt. Int. GS-1350-09
				Min. Mgmt. Tech. GS-0802-
TOTAL		(7 WM)	(3 WM)	8 Full
NEVADA		Can be canceled out as collateral w/ SO transfer and existing.	Can be canceled out as col-w. SO transfer.	<u>Positions</u> Geol. (2) GS-1350 For./Min.(2) ⁴ GS-0460 For./Min. Technician (1) GS-0802 Min. Mgmt. Int. (2) GS-1350

* Represent only portions of a full position.

- ¹ FS to FS Shift represent collateral duties of 2 of 5 positions transferred from Toiyabe SO to Region V. Forester position represents position in place in Carson City FS office (handles minerals, exchanges & special uses)
- ² Represents collateral duties, as to policy. Can be assumed to include part of GS-13 Forester position transferred from Toiyabe SO to NSO.
- ³ Primarily minerals but have some collateral duties in TO.
- ⁴ Represents a Forester position in Mountain City with collateral duties of which minerals is a major component. Not counted as a full position.

Issue Paper C.1

Nevada

Issue: The issue is how to manage the minerals workload in the Sierra Front area of Nevada, in the most cost efficient manner which enhances public service, with emphasis on records and geothermal activity.

In Nevada, after the interchange, the BLM will manage 52,842,000 acres of surface and subsurface; FS will manage 886,000 acres of surface and subsurface in an area along the California border, known as the Sierra Front. The workload in the Sierra Front, as compared to the total BLM pre-interchange workload, ranges for key indicators from about 1 - 4% based on BLM management criteria and plans (see Table A.4). There are many minerals activities, e.g., processing APDs for which there is no workload in Sierra Front.

There are no staffing shifts in terms of new whole positions that reflect the minimum workload for a respective category of mineral specialists. That is, there's not enough work for any one specialist. Table B.1 shows portions, e.g., .7 WM of a Land Law Examiner of full positions that equates to the workload. The transferred workload for hardrock activity is expected to be handled by existing staff in Bridgeport and Carson City FS offices and 3 WMs transferred from Toiyabe SO to Region V. There is a question of how to handle the new responsibilities that the FS has not historically dealt with.

Yet, at some time during the upcoming FY, the following examples of expertise and processing will be necessary for such new functions as:

<u>Function</u>	<u>Expertise Needed (Example)</u>
• process geothermal lease issue, process assignments, bonds, etc.	Land Law Examiner
• record claims, process yearly assessments	Conveyance Clerk
• clearlist geothermal lease applications as to competitive non-competitive	Mineral Specialist (geothermal back-ground)
• monitor unit agreements for compliance with provision	Mineral Specialist (geothermal back-ground)

The question is how can this be done and where will the records be kept?

Shared Services

In reviewing the interchange in Nevada, the three criterias of cost savings, efficiency and service to the public were used as goals. For the small workload it only makes sense but to propose a "shared service" concept.

In regard to mining claim records, there are a total of 432 cubic feet of casefiles (along with ADP support and microfilming of 149,000 cases), of which about 2% are located within Sierra Front (8.64 cubic feet). Such records, if not shared in Nevada, would be transferred to somewhere to the appropriate Region V. If centralized Placerville or San Francisco, there is an issue of service to the Nevada public as to distance to travel to access mineral records. If transferred to Bridgeport or Tahoe, there is a question that no full positions will transfer with the workload.

In the Sierra Front, the BLM SO would maintain a "shared service center" for the leasable and record keeping responsibilities within the Sierra Front. Locatable and salable workload, other than record keeping, would be delegated to Bridgeport and Basin with assumptions that there would be 7 WMs transferred as part of the colateral duties of two (civil engineer and realty specialist) of the 5 positions transferred to Region V and existing FS staff in Carson City.

This means that with no transfer of workmonths, the BLM would still continue to do all the new leasable and recordkeeping actions now being done by BLM State Office. Two options spring from this: one, the FS will still sign off the actual authorization or this could be delegated to the BLM after coordination with the FS. The Sierra Front would be included in the "shared service" that now is accomplished for the BLM field offices, in just about the same manner.

Implementing Option

Implementing this option is the most efficient and effective management of the workload in the area as no physical transfer of people or equipment will occur.

Pros

- ° Records are close to public they serve in Nevada, rather than Placerville or elsewhere.
- ° Allows fully skilled positions, e.g., petroleum engineer and geothermal geologist to address issues.

Cons

- ° Takes control of processing from FS field offices.
- ° Could add some time to processing of actions.

° No \$ increases needed for physical °
move of records.

FS depends on other group
to meet own MBOs and dead-
lines.

° More easily allows from handling of
"secure" proprietary/confidential in-
formation.

Issue Paper C.2

Nevada

Issue: The issue is how to manage a mineral deposit, the Steamboat Geothermal Field, which straddles the concept boundary.

The FS/BLM Interchange concept boundary in western Nevada is, in part, Route 395 which bisects the Steamboat Geothermal Field (Map-1). Several options are considered: leave "as is", shared services or fine-tune the concept boundary "pre-legislation" if opportunity presents itself.

Steamboat, which is 10 miles south of downtown Reno, has active geysers and has been an exploration target for geothermal resources. To date, there has been two leases issued, 15 wells drilled, one KGRA established (bisected by Route 395), a related ACEC established, a unit agreement, approved effective March 1, 1985, and a Sierra Pacific contract let to a private company to develop a small modular geothermal power plant. Industry contacts have indicated that additional drilling permits and a plan of operations and utilization for a power plant may be submitted within CY 1986. There is an existing small operational adjudication workload and (perhaps .4 WM in FY 85) possible additional, continuing workload, including regular inspections and production verification for royalty purposes, expected within the next few years.

The question is how to manage the Basin: as is, shared service or fine-tune the concept boundary to totally include the entire basin within FS or BLM jurisdiction. If accomplished, a suggested adjustment is attached (Map-2).

The past workload at Steamboat (two/leases, 1 KGRA, 1 unit and one probable plant development) has been handled by Reno and Carson City offices. However, in relation to the entire State program (436 leases - 741,059 acres; 24 KGRAs; 3 ongoing power plants under construction; 6 other power plant proposals expected; 2 geothermal related power line right-of-ways; current operations and NEPA actions; etc.) workload can not be considered substantial. None of the workload equates to any serious workload which would require transfers of the full positions.

Essentially, no full positions would be affected by giving management integrity to either agency. See discussion of Sierra Front in Nevada management section of Implementation Guide.

The expertise that would be necessary to address the varying workload could be:

• FY 85 - monitoring KGRA drainage review; clear-listing leases for competitive/non-competitive; sale adjudicating leases, assignments	Geologist/Physical Scientist (geothermal experience)
	Land Law Examiner

- ° FY 86 - (if develops)
 - plan of operations and utilization Engineer (downhole review and approvals)
 - royalty coordination Geologist/Physical Scientist (geothermal experience) Surface Management Specialists
- ° FY 87 - inspections for royalties Geothermal/PET

If the boundary is adjusted to BLM a new boundary could be drawn between R. 19 - 20 which would add 13 square miles (8320 acres) to BLM managed land in Nevada. If the boundary is adjusted to FS, it could be drawn along the KGRA boundary or include all of T. 18 N., R. 20 E.

Additionally, the issue should be reviewed in regard to what action will occur for shared services within the entire Sierra Front.

Steamboat can be managed adequately under the concept boundary with considerations for mutual agreements, shared services, etc. Maintaining the management integrity of Steamboat with one agency will be more efficient and effective as to resources and organization. The key pros and cons for management integrity of the Basin are:

FS: many operation actions would be on FS side of concept boundary; integrates FS organization into operational technical (engineering geological, resource, management) functions that FS has not historically had.

BLM: has managed the basin historically; has technical staff (geothermal oriented engineers and geologists) close nearby - Carson City D.O. and Reno).

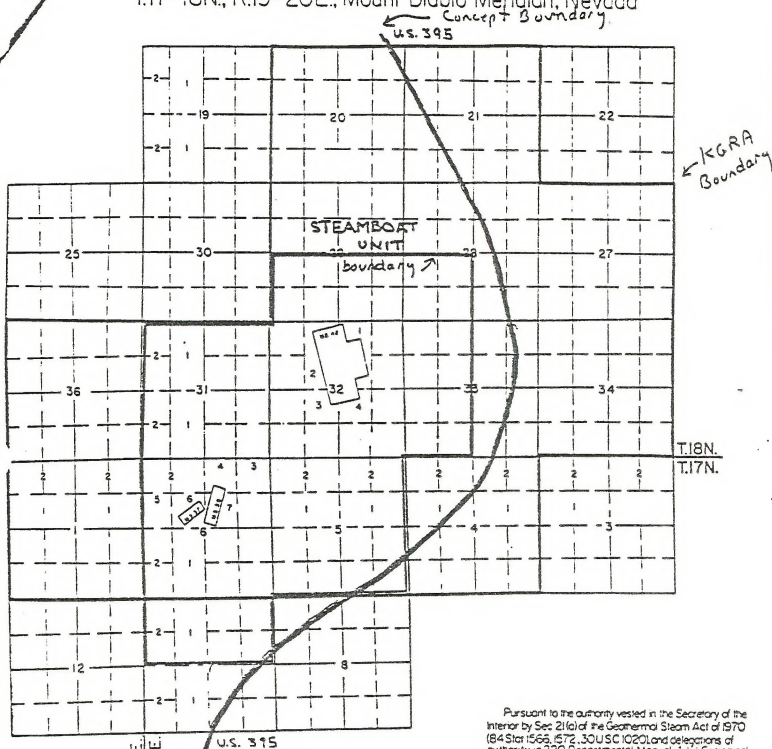
Options:

1. Maintain current concept boundary with both agencies. (will work)
2. Establish shared service concept for BLM to provide most work for Basin (will work better).
3. Fine-tune boundary to include entire basin under one agency (will work best).
 - A. FS managed.
 - B. BLM managed.

In keeping with the sared service concept we recommend option 2 but suggest that, if the opportunity arises, we should consider fine tuning the boundary to include within BLM managed areas.

STEAMBOAT SPRINGS K.G.R.A.

T.17-18N., R.19-20E., Mount Diablo Meridian, Nevada



Pursuant to the authority vested in the Secretary of the Interior by Sec. 21(a) of the Geothermal Steam Act of 1970 (84 Stat 1566, 1572, 30 USC 1020) and delegations of authority in 220 Departmental Manual 4, 1st, Geological Survey Manual 220 2 3, and Conservation Division Supplement (Geological Survey Manual) 220 2 1G, I define the

STEAMBOAT SPRINGS

known geothermal resources area as indicated hereon, effective December 24, 1970

Proposed.
BLM Fine
Tune line

Previously defined

0

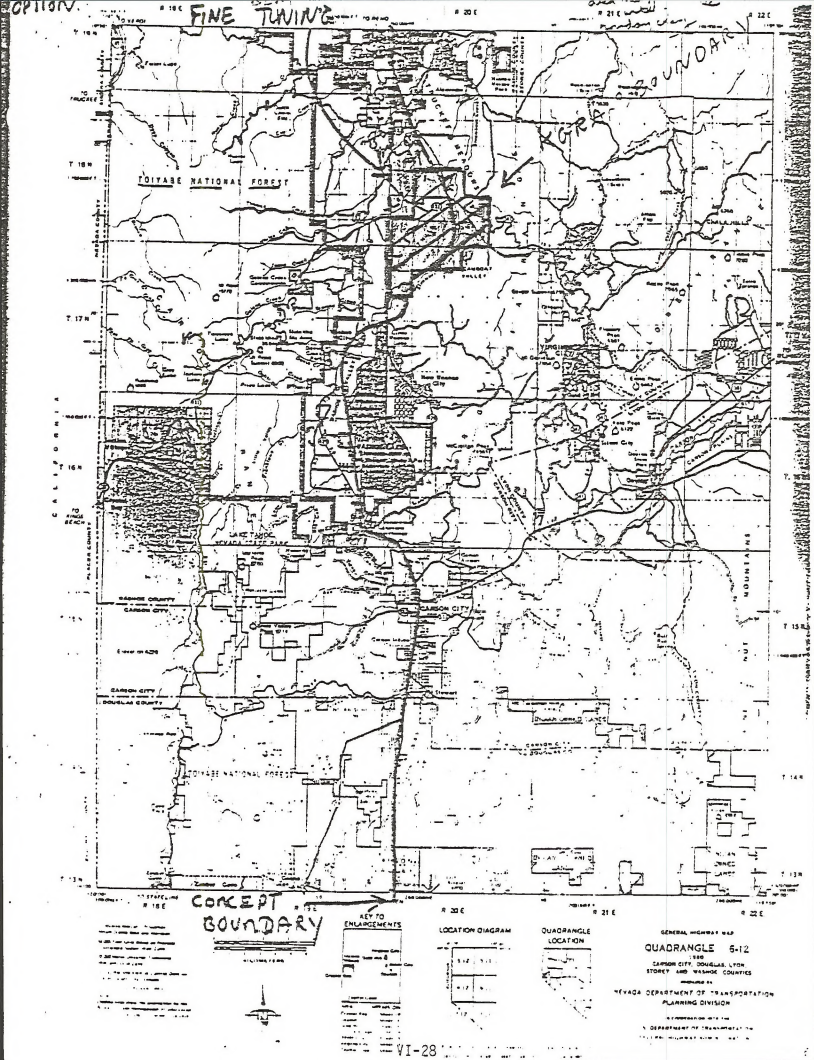
Defined this action

8,911.12

Total defined

8,911.12

Conservation Manager
U.S. Geological Survey
Date:



D. Minerals Implementation Actions

All mineral implementation actions are integrated with the overall implementation of the Interchange in Nevada. No special actions for minerals outside of the overall Interchange schedule are necessary, except for a solution of the issues and continued coordination with Region V over the Sierra Front.

During the implementation of the Interchange, if shared services option within Nevada is not taken, it will be necessary to take several actions in conjunction with the Interchange:

- ° briefing on minerals aspects;
- ° physical transfer of case files from Nevada to California;
- ° public awareness of the change of offices to address issues will be made, e.g., letters, perhaps industry meetings; and,
- ° various cooperative agreements need to be developed (if Steamboat is still split by concept boundary).

No actions other than continued coordination are expected prior to legislation.

CHAPTER VII
LANDS AND RENEWABLE RESOURCE
PROGRAMS

INITIAL IMPLEMENTATION DATA REQUIREMENTS

LANDS AND RENEWABLE RESOURCES

NEVADA

1. Land Use Plans

Summary of land use planning situation in the interchange area in Nevada.

	Lands to BLM		Lands to FS	
	Number	Acres	Number	Acres
A. Existing land use plans	9	4,264,000	1	34,000
B. Plans in progress	2 *	4,264,000*	1	236,000
C. Non-planned areas	none		0	
TOTAL FOR STATE/REGION	11 *	8,528,000*	2	270,000

* Existing acreage in existing plans (A) now being replanned.

2. Recreation: Wilderness

Summary of wilderness situation in the interchange area in Nevada.

	Lands to BLM		Lands to FS	
	Number	Acres	Number	Acres
A. Designated wilderness areas	1	65,000	0	
B. Wilderness study areas				
C. Areas of further study	105	3,484,000		

3. Recreation: Special Areas

Summary of recreation management situation in the interchange area in Nevada.

Congressionally Approved Areas

	Lands to BLM		Lands to FS	
	Number	Acres	Number	Acres
A. Nat'l. recreation areas	NONE		NONE	
B. Nat'l. conservation areas	"		"	
C. Nat'l. wild & scenic river areas (mi.)	"		"	
D. Nat'l. scenic & historical trails (mi.)	"		"	
E. Nat'l. outstanding natural areas (ac.)	"		"	

Administratively Approved Areas

	Lands to BLM		Lands to FS	
	Number	Acres	Number	Acres
A. National historic landmarks	1	1	NONE	
B. National natural landmarks	1	100	"	
C. National recreation trails	12	132	"	

4. Recreation: Special Permit and Fee Areas

Summary of special recreation permit situation in the interchange area in Nevada (significant situations only).

	<u>Lands to BLM</u>		<u>Lands to FS</u>	
	<u>Number</u>	<u>Acres</u>	<u>Number</u>	<u>Acres</u>
A. Area permits	53	87	40	10 mi.
B. Special fee areas	0		0	
C. Concessions	4	1,000	0	

5. Forestry

Summary of forestry programs in the interchange area in Nevada.

	<u>Lands to BLM</u>		<u>Lands to FS</u>	
A. Commercial forest land acres				0
B. Other forest land acres	44,000			
C. Number of timber contracts	2,113,000			26,000
D. Timber contract volume	0			0
E. Timber contract value	0			0
F. Number of forest nurseries	0			0

6. Range Management

Summary of range management program in the interchange area in Nevada.

	<u>Lands to BLM</u>		<u>Lands to FS</u>	
A. Number of allotments		173		29
B. Number of permittees/leasees		337		20

<u>Type Land</u>	<u>Lands to BLM</u>		<u>Lands to FS</u>	
	<u>Acres</u>	<u>AUMs Active Preference</u>	<u>Acres</u>	<u>AUMs Active Preference</u>
a. Section 3 TGA	0	0	259,000	16,000
b. Section 15 TGA	0	0	0	
c. L.U.	0	0	0	
d. National Forest	4,264,000	377,000	0	
e. Other agency	0	0	0	

7. Wild Horses and Burros

Summary of wild horse and burro program in the interchange area in Nevada.

	<u>Lands to BLM</u>		<u>Lands to FS</u>	
	<u>Number</u>	<u>Acres</u>	<u>Number</u>	<u>Acres</u>
A. Herd areas	17	1,173,000	2	79,000

8. Wildlife Habitat Management

Summary of key aspects of the wildlife program in the interchange area in Nevada.

	<u>Lands to BLM</u>		<u>Lands to FS</u>	
	<u>Number</u>	<u>Acres</u>	<u>Number</u>	<u>Acres</u>
A. Habitat management plans	6		1	
B. Recovery plans	2		1	
C. Cooperative management agreements	12		0	
D. Wildlife ACECs	18		0	

9. The Nevada team did not identify any significant lands and renewable resource management issues which need clarification.

CHAPTER VIII

INTERNAL/EXTERNAL COMMUNICATIONS

VIII. INTERNAL AND EXTERNAL COMMUNICATIONS

Summary Statement	VIII 1-2
Briefing Package	VIII 3-14
News Releases	VIII 15-20
All Employee Interchange Meetings	VIII 21-23
Public Affairs Plan - Employee/ Public Meetings	VIII 24-35

Section 8 - Public Information

SUMMARY STATEMENT

The proposed BLM/FS Interchange became an active political issue before public announcement of the concept was. The Nevada Legislature's Senate Natural Resources Committee proposed a resolution in opposition to the concept based on the rumor alone. The Legislature later adopted a resolution calling for more public discussion on the subject before implementation. The focus of public attention on the proposed interchange in Nevada has been threefold: 1) lack of public discussion, 2) a subjective concern over removal of National Forest status for the involved lands, and 3) a perception that the Forest Service is better funded than BLM.

The Nevada public affairs plan and employee orientation program which follow have vigorously pursued the issue of public information. As the summary of contacts indicates, extensive efforts have been made, and will continue to be made, to inform the public about the program. Despite concerns about the lack of "hearings," the proposal is in fact receiving public discussion.

Nevada is a tourist-oriented state. While casino entertainment is the largest single drawing point, this state has traditionally worked to bring in recreation-oriented tourists. Concerns have been expressed that if the state maps do not show the areas of National Forest land which exist in the Great Basin today, it will be more difficult to convince people there are prime recreational areas available. With declassification of three districts of the Toiyabe National Forest, headquarters for the remaining two districts would move to California. Since the remaining areas are watershed lands, concern is expressed by some publics about Nevada water being managed from California.

Per-acre figures have been compiled by the Sierra Club which indicate the Forest Service expends about six times more per acre than the BLM. They have raised a concern in the public sector that the lower funding means management is less intensive and, therefore, less adequate. They also argue that the BLM is "subject to political pressure."

SUMMARY OF CONTACTS

Forest Service/Bureau of Land Management Interchange

NEVADA

As of April 15, 1985:

Congressional	2 (Monroe & Vucanovich) (McCormack & Hecht)
Congressional staff in Nevada	12 sessions with 1 or more aides
Governor	2 (Spang - Tixier) (Spang - Tixier - Smith)
Governor's Aide	2
State Government Clearinghouse	2
Individual State Boards and Agency Heads	2 held, 2 more scheduled
Legislative Committee Meetings	4 (all open to public)
BLM/FS Employee Briefings	12 (2 in each BLM District)
Newspaper Editorial Boards	3
Press Contacts (incoming to NSO)	24
Press Releases (joint FS-BLM)	2 (250 addresses on list) 1 scheduled for 4/15
Individual meetings with key publics	24
Public talks by employees (service clubs, etc.)	9 held 4 scheduled
County Commission briefings	20 (1 in each county, return meetings in 3)



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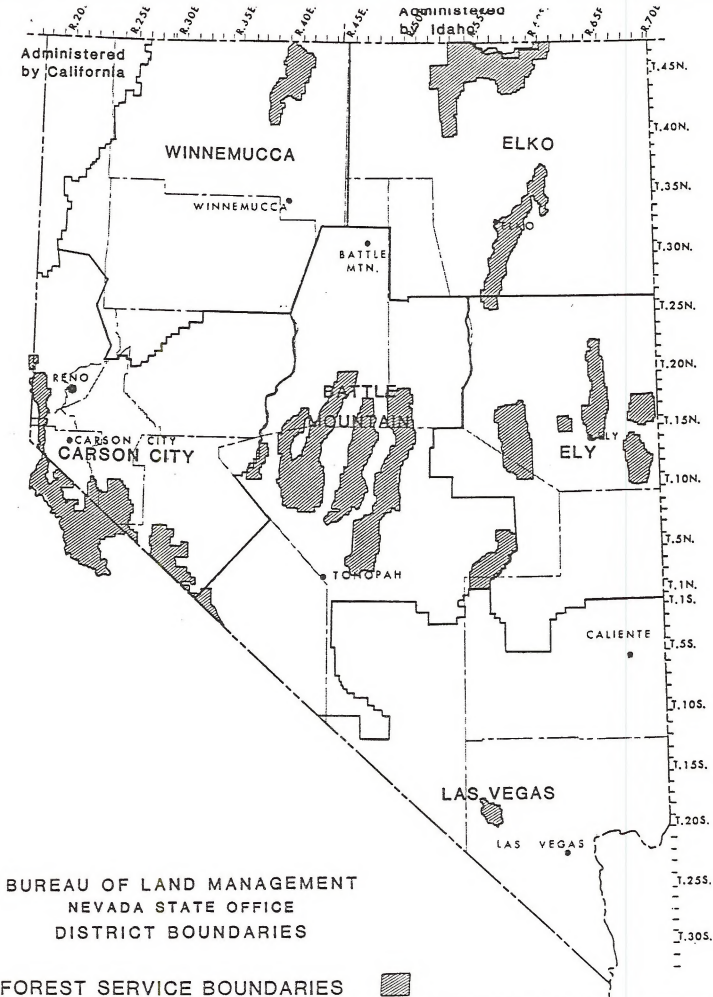


NEVADA FS/BLM INTERCHANGE BRIEFING PACKAGE

Information for use with
public meetings and joint
all-employee meetings

Enclosures:

- 2-1 map, proposed boundaries, target organization
- 2-2 map, existing boundaries
- 3-1 concept boundary information (discussing maps)
- 4-1 target organization and discussion
- 4-2 target organization and discussion (Cont.)
- 5-1 proposed implementation timetable
- 5-2 proposed implementation timetable (cont.)
- 6-1 question and answers
- 6-2 question and answers (cont)
- 6-3 question and answers (cont)
- 6-4 question and answers (cont)





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Enclosure 3 - Concept Boundary Information

As the outline maps indicate, management of the bulk of the lands in the State of Nevada would be accomplished by BLM after Congressional action on the Interchange. The east slope of the Sierra, along the western boundary of the State of Nevada, would be managed by the U. S. Forest Service. The Carson Ranger District would become a part of the Tahoe Basin Management Unit. Headquarters for this Unit is at South Lake Tahoe. The Bridgeport Ranger District would become part of the Inyo National Forest, whose headquarters are at Bishop, CA. As the map indicates, both Districts would increase in size to make more efficient management units. This would involve exchange of management of the affected lands from BLM to FS. In the Elko BLM District, the Mountain City Ranger District would become the Mountain City Project Office. There would be no change in staff numbers in what is today the Mountain City Ranger District Office. The Wells Ranger District Office would expand to become the Wells Resource Area of BLM. The BLM, after the Interchange, would retain offices in all towns and cities where either FS or BLM offices exist today. In those towns or cities where dual offices exist today, consolidation is anticipated so that only one office would exist in the future. Some other adjustments to district boundary lines are planned as a part of the proposed Interchange. These changes would avoid splitting counties among two or more BLM districts.



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Current Organization

Forest Service

Toiyabe National Forest - 104 (excludes Bridgeport Ranger District)

Humboldt National Forest - 64 (excludes Jarbidge Ranger District)

Total 168

Bureau of Land Management

Nevada State Office - 172

Elko District - 70

Winnemucca District - 58

Carson City District - 70

Ely District - 58

Las Vegas District - 76

Battle Mountain District - 65

Total 569

Proposed Target Organization (to manage FS and BLM areas combined under BLM)

Elko District - 100

Winnemucca District - 62

Carson City District - 68

Ely District - 74

Las Vegas District - 83

Battle Mountain District - 90

Nevada State Office - 182

Total 659



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Enclosure - Target Organization

The figures above represent the staffing needs which will occur at such time as Congress approves the Interchange concept. No attempt has been made to identify specific persons or jobs that would be affected. Implementation will not occur until legislation is passed by Congress. Since personnel in both the Forest Service and BLM normally move within the organizations, incumbents may not be in place when legislation is passed.

There is a net savings of 52 positions when the target organization is implemented. These 52 positions represent job categories where a single agency can accomplish the same task as the two agencies, without appreciably increasing the workload on the resulting organization. The position savings will be most evident in duplicated support services and line management jobs. The target organization emphasizes maintaining on-the-ground management.



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Enclosure #5 - Proposed Nevada Implementation Timetable.

BLM/FS Interchange

<u>Action</u>	<u>Target Date</u>
1. Nevada interchange team develops a joint BLM/FS Public Information Plan, which will include timeframes for employee and public meetings.	By 3/20
2. Nevada interchange team prepare those sections of the Implementation Guide, concerning proposed target organization (after Congressional legislation) and the administrative boundaries for the target organization.	By 3/20
3. Regional Forester and State Director approve target organization and boundaries.	By 3/20
4. Interchange Team prepares the rest of the implementation guide concerning cost analysis for interchange and actions required to get to the target organization. Public meetings will be held to obtain input. Employee meetings will be held to inform and obtain input from agency employees.	3/20 - 4/20

5. Nevada Implementation Guide reviewed and approved by Regional Forester and State Director. Approved Implementation Guide to Washington for concurrence by Chief, Forest Service and Director, BLM. Washington headquarters offices of BLM and FS prepare legislation for presentation to Congress.

5/1 - 6/1

6. Legislation considered by Congress. Employee orientation regarding FS/BLM organization, career ladders, etc. will occur. Reversible actions which result in cost savings may take place. Examples are joint purchases, co-location of offices, shared equipment and services, etc.

6/1 to 10/1

7. Reversible actions continue. Land continues to be administered by agency currently administering (no change pending passage of legislation).

10/1 to
legislation

8. Implementation proceeds according to Implementation Guide subject to conditions included in Congressional legislation. The implementation process is anticipated to take two years from legislation to be completed.

Legislation
passes



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QUESTIONS AND ANSWERS -- BLM/FS INTERCHANGE PROGRAM

1. Q. What's the rationale for the Interchange Program?

A. Realigning Bureau of Land Management (BLM) and Forest Service (FS) land management jurisdictions will enhance public service, improve administrative efficiency, and reduce costs. Present land jurisdictions are intermingled and are somewhat accidents of history. They resulted from separate, unrelated actions which didn't consider future BLM or FS management.

2. Q. How would the public benefit?

A. By making it easier and simpler for the public to do business with FS and BLM. With a more consolidated land pattern, many of those who use Federal lands and need to obtain authorizations, such as grazing, rights-of-way, or recreation permits, can do so from only one agency rather than from both.

3. Q. How will management be more efficient?

A. Only one agency will be responsible for management in certain areas where both BLM and FS presently hold management responsibilities for Federal lands, thus eliminating duplicate activities, personnel, and facilities.

4. Q. How will costs be reduced?

A. Cost savings will result when duplication of administrative activities is eliminated. For example, there will be fewer people and offices necessary in the long-term, less travel for administration, and fewer permits or other authorizations to issue.

5. Q. Are there any estimates of just how much money could be saved?

A. Our initial estimates are that \$25 to \$35 million could be saved annually when the program is fully implemented. The estimate in Nevada is that annual net savings would be \$2 million.

6. Q. What about the cost of the interchange program itself?

A. Of course there will be implementation costs involved and it's likely such costs, now estimated at between \$35 and \$45 million, could offset savings for the first few years. However, after the implementation period, the savings will continue to build, perhaps as high as \$250 to \$350 million over a ten-year period, making the proposal extremely cost-efficient. In Nevada, the total cost of implementation is estimated to be about \$1.4 million.

7. Q. What steps will the agencies go through to implement the changes?

A. The first step was to draft the initial concept map to show the general realignment of lands and announce the beginning of the process. Those steps are now complete. During the following months, more detailed implementation plans will be developed. Those should be complete by June 1985. Public hearings will be held in mid-June 1985. A legislative proposal will be forwarded to Congress to make the actual transfer of land. Once Congress enacts the transfer, the interchange of land and personnel will be phased in over a several-year period.

8. Q. Were the initial concepts based on an acre-for-acre split?

A. No. The initial concept map is based on a number of criteria, including public service, management efficiency, and cost savings factors, as well as predominance of BLM/FS administration in counties, towns where both agencies are present, and geographic guidelines, not on an acre-for-acre or value-for-value basis.

9. Q. Just how much acreage is involved in the effort?

A. The initial concept map depicts jurisdictional realignments between the two agencies estimated at 35 million acres nationwide, about 18.5 million acres of public lands and 15.7 million acres of national forest lands.

10. Q. Does this proposal only involve Western lands or are other lands involved?

A. Most of the surface acreage is in the 11 western States; however, the realignment effort also involves the Midwest and Eastern States, particularly subsurface acreage.

11. Q. Do these realignments need legislative approval?

A. The agencies can make administrative adjustments in land management functions but only Congress can realign the areas of jurisdiction as proposed by BLM and the FS. The agencies will make legislative recommendations to Congress in the summer of 1985 to effect these changes.

12. Q. If the status remains the same initially, how can a BLM employee administer FS rules on national forest lands, and vice versa?

A. Details, reassignments, or some similar type of personnel action between the agencies could be used to give responsible managers, whether BLM or FS, the authority from both agencies to manage the lands under their jurisdiction; however, little if any of this will be done prior to Congressional passage of authorizing legislation.

13. Q. Will any BLM or FS offices be eliminated or closed?

A. Most locations having either a BLM or FS office now will still have an office after the initial realignment. However, office mergers will result later in the process. All these decisions will be made on a case-by-case basis based on a detailed analysis.

14. Q. Since some of the savings are in the number of personnel, what happens to the affected employees?

A. Each agency will encourage affected personnel to initially remain in their present locations with the administering agency or relocate over time as vacancies occur to areas managed by their original agency. Long-term, the goal would be to absorb personnel reductions as gradually as possible, hopefully through attrition to minimize disruption and employee uncertainty. Every employee will be offered a job.

15. Q. Will there be changes in shared receipts and financial returns to States and Counties?

A. The pre-legislation interchange effort will have no effect on the payment programs because the legal status of the lands will not change until Congress takes action. These legislative formulas will be carefully considered during preparation of any legislative initiative. The interchange is not intended to change payments to States and Counties.

16. Q. What impact will these actions have on present uses of the lands?

A. Existing uses will continue and the public should benefit from the interchange effort. For example, after the realignment, users who must presently deal with both agencies to obtain a use authorization, such as a grazing permit, will work with only one agency to get the same type of authorization.

17. Q. What effect will these changes have on wilderness and wilderness study areas?

A. There should be no effect at all, since both agencies are bound by the 1964 Wilderness Act. Designated areas will remain wilderness, and study areas will continue to be studied.

18. Q. Will these changes affect land use planning or on-the-ground management?

A. Completed land use plans by either agency will continue to guide management in all areas until updated through normal planning processes. The intensity of on-the-ground management, such as resource production, protection, and uses will remain the same under either agency's administration. Both agencies have the professional staff capable of administering resources on both public and national forest lands.

19. Q. How will this initial interchange effort affect minerals management?

A. The mineral laws now state that minerals authority rests with the Secretary of the Interior. However, the initial interchange effort will provide for shifting minerals management activities to the surface management agency to assure continuity of service until minerals authority can be transferred through legislation.

20. Q. What is the ultimate goal of this effort regarding minerals management?

A. The goal is to have the same agency administer both the surface and subsurface to improve efficiency in the Western as well as the Eastern United States. In areas to be administered by the FS, legislative transfer of minerals management authority from BLM to FS by Congress will promote fully integrated use management. It will also eliminate the need for both agencies to duplicate the analysis of the environmental effects of mineral resource development.

21. Q. What will transfer of minerals management authority from BLM to FS mean to the minerals industry?

A. It will mean "one-stop" service for the many approvals industry must obtain before mineral development can begin on Forest Service administered lands. Presently, industry may experience costly delays when the planning and program schedules of the BLM and FS unavoidably conflict. Officials and technical specialists of both agencies now must review industry exploration and development proposals. A transfer of authority would eliminate these problems.

22. Q. How will Federal minerals policies be kept consistent when Congress grants both BLM and FS mineral authority?

A. Both agencies understand the importance of having uniform and consistent minerals policies and will establish formal procedures to assure that coordination of policies occurs.

23. Q. Are these transfers just the first step leading to eventual merger of the BLM and FS?

A. No. Public and Congressional reaction to past such proposals appears to be that one agency would be too large and less responsive to public needs. The general consensus is that both agencies are viable and necessary, but that their management of the public's resources could be improved by consolidating certain lands they administer. The transfer program is geared to satisfy that objective.

300 Booth Street, P. O. Box 12000, Reno, NV 89520

AGRICULTURE AND INTERIOR DEPARTMENTS TO INTERCHANGE MANAGEMENT OF SOME LANDS

The U.S. Department of Agriculture's Forest Service and the U.S. Department of Interior's Bureau of Land Management announced today a proposal to interchange management of about 30-35 million acres of land and underlying minerals.

Secretary of Agriculture John R. Block said, "This proposal would enhance public service and improve administrative efficiency." Secretary of Interior William P. Clark added, "In addition, we've estimated cost savings at between \$25-35 million annually by eliminating duplication of staff, offices and other facilities nationwide."

The lands involved are public lands administered by the Bureau of Land Management (BLM) and national forest lands administered by the Forest Service.

The interchange would be followed by a legislative proposal to transfer the involved land and underlying minerals management responsibilities between the two agencies, the Secretaries said.

Until legislative action occurs, they said, both national forest lands and the public lands will continue to be managed under the current laws that apply to those lands. The agencies are working on an implementation plan to be

announced later this year which will include public involvement, the Secretaries said. These plans will include detailed state maps, expected improvements in public service, and cost savings.

Forest Service Chief R. Max Peterson and BLM Director Robert Burford said the agencies have been working on this effort for several years. In much of the west, the BLM and the Forest Service manage lands which are interspersed or near those administered by the other agency. In recent years, there has been widespread bipartisan support for an adjustment of these jurisdictions.

The action announced today results from a study initiated in 1980 by the Secretaries of Agriculture and the Interior of opportunities to save costs and improve efficiency by consolidating management of blocks of lands between the two agencies. A number of other reports, including those by the Grace Commission and the General Accounting Office, have pointed out the need and obvious benefits of such transfers, they said. "The public, as well as our own managers, have long recognized that many of our historical jurisdictions are illogical and inefficient," Burford said. "We are very pleased to begin action to resolve these problems. We have and will continue to consult closely with Congressional delegations as we move forward in implementing this important initiative. We also intend to consult frequently with interested publics to keep them informed of our goals and progress."

Peterson said he is confident the changes will mean better management and better service to the public. "Many of our publics have never understood why

there should be a different set of rules for land on one side of an imaginary Federal boundary and another set for Federal land on the other side," he said. "These changes will strengthen our local managers' ability to deal more effectively and consistently with local users of the lands and other interested publics."

In an open letter to all BLM and Forest Service employees, Burford and Peterson assured employees that they "will be offered a job, although it may not be in the agency or location where they are now located. Long-term, our goal is to absorb necessary personnel reductions as gradually as possible through attrition to minimize disruption and employee uncertainty."

Key points include:

- On-the-ground management of the lands and resources will continue under existing authorities during the administrative action phase.
- All valid existing rights will continue unchanged and will not be affected by the administrative interchange.
- Offices will remain in the communities where they are currently located, but some would be consolidated.
- Shared receipt payments to states will not be affected by the realignment effort.
- Land use planning will continue as scheduled and current land use plans will be followed.
- Management of both surface and subsurface eventually will be by one agency.
- There will be little impact on the personnel of both agencies although some may be reassigned as the program is implemented.

---END---



Department
of the
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Bureau of Land Management

Department
of
Agriculture
Forest Service



FOR IMMEDIATE RELEASE
No. 85-32 4/10/85

JOINT BUREAU OF LAND MANAGEMENT/FOREST SERVICE NEWS RELEASE

For Further Information Contact:

Bob Stewart
Public Affairs
Bureau of Land Management
784-5311

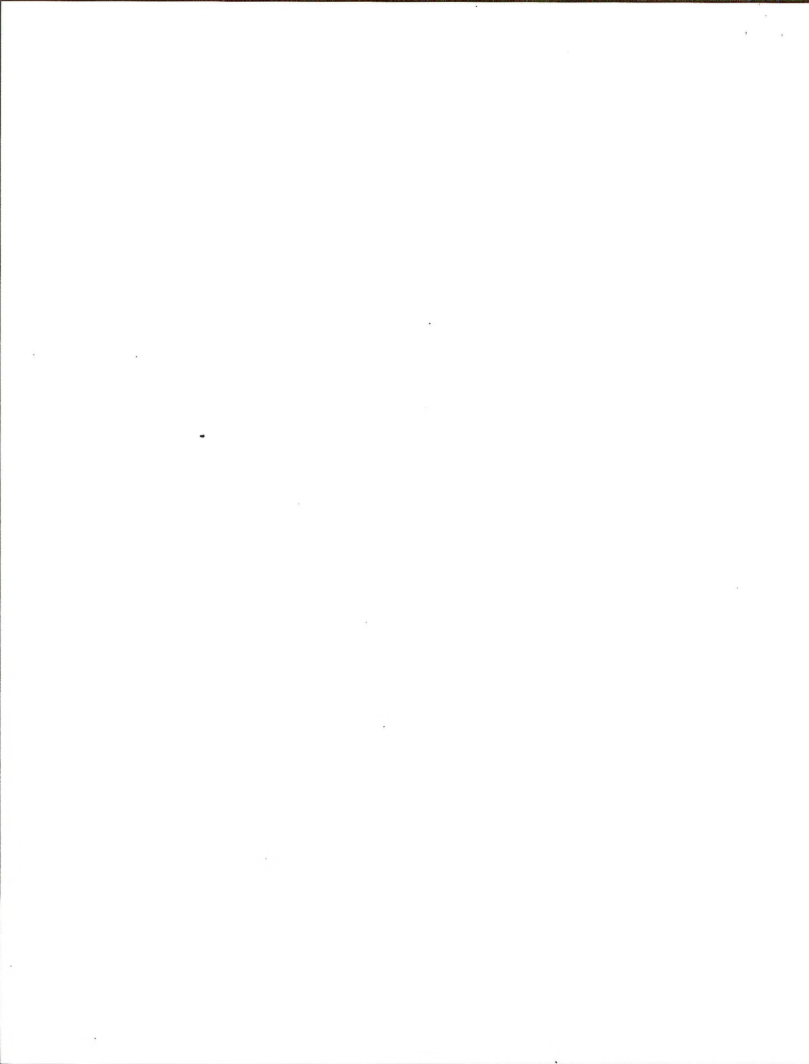
Jim Bradley
Public Affairs
Toiyabe National Forest
784-5914

The U. S. Forest Service (FS) and the Bureau of Land Management (BLM) have developed a target organization to manage the public lands of Nevada if Congress approves the BLM/FS Interchange. The two agencies will hold public meetings in eight Nevada towns to give people the opportunity to comment on the proposed organization.

Proposed by the Secretaries of the Interior and Agriculture, the Interchange would transfer lands between the two agencies in 11 western states and save the federal government between \$25 and \$35 million annually. In Nevada, it is proposed all of the Humboldt and most of the Toiyabe National Forests would be declassified and administered by the BLM.

The target organization would:

Eliminate all Forest Service offices in Nevada except the Ranger Station at Carson City. However, there would be a BLM office in each town that presently has a Forest Service or BLM office.



Continue to house the BLM's State headquarters in Reno.

Absorb the 4.6 million acres of former National Forests into the jurisdiction of the BLM District Offices. The BLM District Offices would remain in Winnemucca, Carson City, Battle Mountain, Elko, Ely and Las Vegas.

Continue the location of the BLM Resource Area Offices within each BLM District. These are located in Winnemucca, Battle Mountain, Elko, Tonopah, Ely, Carson City, Las Vegas and Caliente.

Propose additional Resource Area Offices in Wells and Mountain City. They would replace the Forest Service Ranger Stations.

Create a BLM project office in Austin where there is now the Austin Ranger Station.

The new organization could result in 57 fewer positions in Nevada, saving an estimated \$2 million a year. Anyone wishing to comment on the target organization is welcome to attend one of the public meetings. Local officials will forward comments to the Chief of the Forest Service and the Director of the Bureau of Land Management in Washington, D.C.

---MORE---

MEETINGS SCHEDULE

Tuesday, April 16

Reno: The California Room at the Holiday Inn on 6th
Street just off Wells, 7:00-9:00 P.M.

Austin: The Austin Ranger Station, 7:00-9:00 P.M.

Elko: BLM District Office, 7:00-9:00 P.M.

Ely: BLM District Office, 7:00-9:00 P.M.

Thursday, April 18

Las Vegas: Hacienda Hotel, Saladin Room, 3:00-9:00 P.M.

Battle Mountain: Community Center, 6:00-9:00 P.M.

Winnemucca: BLM District Office, 6:00-9:00 P.M.

Tonopah: Tonopah Convention Center, 3:00-7:00 P.M.

-----END-----



United States Department of the Interior

BUREAU OF LAND MANAGEMENT NEVADA STATE OFFICE

300 South Street
P.O. Box 12000
Reno, Nevada 89520

IN REPLY REFER TO:

2081
(NV-912)

April 2, 1985

Instruction Memorandum No. NV-85-239
Expires 9/30/86

To: District Managers, Nevada
Deputy State Directors and Staff Chiefs, NSO

From: State Director, Nevada

Subject: All Employee Interchange Meetings

I have asked each of you to conduct all-employee meetings to insure our employees are advised of the planning which is now occurring regarding the proposed BLM/FS Interchange. These will be joint meetings, with full participation of the Forest Service and Forest Service employees.

Schedule for these meetings will be:

Reno, to include Carson City, at 3:00 P.M., April 4 at the Sparks Nugget.

Las Vegas, at 10:30 A.M. April 5 at the Las Vegas District Office.

Battle Mountain, at 2:00 P.M. April 8 at the Civic Center.

Winnemucca, at 10:00 A.M. April 9 at the County Extension Center, Fairgrounds.

Elko, at 2:00 P.M. April 9 at the Stockmen's Hotel.

Ely, at 1:00 P.M. April 11 at the Ely District Office.

~~Tenochah, April 16, site to be announced.~~

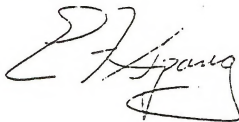
Attached to this memo are materials for your use in conducting briefings. These may also be used in meetings with the public and during the open houses on April 16 and 18, which will be the subject of a separate memo. These briefing materials consist of:

- 1) An Agenda.
- 2) Two maps, one showing the Bureau of Land Management/Forest Service situation as it exists today and, secondly, a map showing the proposed boundary lines of the proposed target organization.

- 3) A narrative keyed to these maps noting the changes in office locations and the proposed configuration for the Forest Service on the east slope of the Sierra.
- 4) A chart and narrative on the proposed target organization.
- 5) A narrative discussion of the timetable under which we are presently operating.
- 6) A question and answer series from W.O.

As I discussed at the March 27 meeting in Reno, the District Managers are to play a key role in representing the BLM in discussions of the proposed Interchange. As you are aware, we will involve Forest Service personnel in these meetings to convey the commitment of both agencies to this proposal. A similar memo is being sent to Forest Service line managers, and I will forward copies of the memo when it is received.

I plan to attend the all-employee meeting at the Sparks Nugget. Mel Bunch, Deputy State Director for Administration and a veteran of the Forest Service earlier in his career, will be at all of these meetings to discuss personnel issues and respond to questions. The individual you appoint as meeting facilitator may want to mention Mel's background in both agencies in the introduction. Jim Nelson, Forest Supervisor from the Toiyabe, will participate in the Reno and Las Vegas meetings. Bob Graves, Supervisor of the Humboldt National Forest, will participate in the Elko meeting and will designate his representatives at the other meetings. BLM District Managers in the affected cities are responsible for these meetings. Following the meeting, forward to me a statement on the meeting, with some general discussion of the issues which were of most concern to employees.



6 Enclosures

- Encl. 1 - Agenda
- Encl. 2 - Two maps
- Encl. 3 - Narrative
- Encl. 4 - Target Organization Info.
- Encl. 5 - Timetable
- Encl. 6 - Questions and Answers

Distribution

- Director (130) - 1
- SCD (D-558A) - 1
- DM (CA-020) - 1



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Department
of
Agriculture
Forest Service



Enclosure 1 -

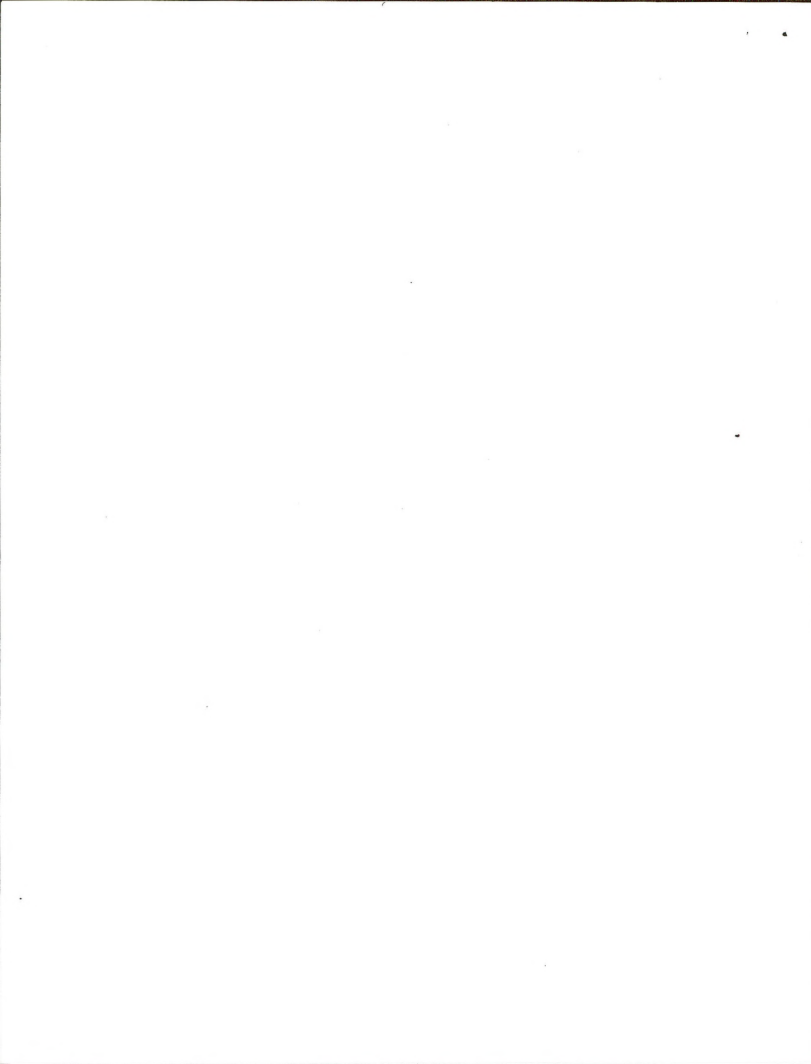
AGENDA

FOR ALL EMPLOYEE MEETINGS REGARDING
FS/BLM INTERCHANGE

- 1) Introductory remarks
 - A) Purpose of the meeting
- 2) Tentative time table
 - A) A brief statement on the implementation schedule
- 3) Concept map, boundary lines and target organizations
- 4) Personnel matters
- 5) Questions and Answers.

Enclosures:

- 2-1 map, proposed boundaries, target organization
- 2-2 map, existing boundaries
- 3-1 concept boundary information (discussing maps)
- 4-1 target organization and discussion
- 4-2 target organization and discussion (cont.)
- 5-1 proposed implementation timetable
- 5-2 proposed implementation timetable (cont.)
- 6-1 question and answers
- 6-2 question and answers (cont)
- 6-3 question and answers (cont)
- 6-4 question and answers (cont)





United States Department of the Interior

BUREAU OF LAND MANAGEMENT NEVADA STATE OFFICE

300 Booth Street
P.O. Box 12000
Reno, Nevada 89520

ON REPLY REFER TO:

2081
(NV-912)

March 21, 1985

Instruction Memorandum No. NV 85-224
Expires 9/30/86

To: District Managers, Nevada
Deputy State Directors and Staff Chiefs, NSO

From: State Director, Nevada

Subject: Forest Service/Bureau of Land Management Interchange DD:4/24/85

Attached to this Instruction Memorandum is a Public Affairs Plan showing meetings which will assist you in informing and consulting with employees, spouses, and the public about the FS/BLM Interchange program. During the month of April we are making a concerted effort to consult with the widest possible audience on this plan.

The following meetings are scheduled:

- Thursday, April 4 - All employee meeting for NSO and Toiyabe NF, and spouses, Sparks Nugget, Bonanza Room A, 3:00 P.M.
- Friday, April 5 - All Las Vegas FS/BLM employees and spouses at Las Vegas District Office, 10:00 A.M.
- Monday, April 8 - All employees FS/BLM and spouses, Carson City, at the Community Center, 851 E. Williams, 8:00 A.M.
- Monday, April 8 - All Battle Mountain employees FS/BLM, and spouses, Civic Center, 2:00 P.M.
- Tuesday, April 9 - All Winnemucca BLM/FS employees and spouses, County Extension Center at the Fairgrounds, 10:00 A.M.
- Tuesday, April 9 - All Elko BLM/FS employees and spouses, District Office Conference Room, 2:00 P.M.
- Wednesday, April 10 - All Ely BLM/FS employees and spouses, Ely District Office, 9:00 A.M.
- Wednesday, April 10 - All Tonopah BLM/FS employees and spouses, Convention Center, Buckhorn Room, 2:00 P.M.

The public consultation sessions will be conducted in the format of open houses. Sessions will be conducted from 7-9 P.M. on April 16 and 18. NSO and Toiyabe NF will conduct the Reno and Las Vegas sessions. District Managers and District Rangers will work together to conduct the other meetings. Materials will be supplied to the sponsoring DOs for dissemination at these meetings. The format will be that the public comes in, reviews the handouts, then sits down in an informal setting to talk with representatives from FS and BLM. There should be no podium or PA system. These are informal sessions, not hearings.

We are required to send to Washington summarized, one-page comment sheets on the thoughts, suggestions, and ideas from individuals. The open houses on the 16th will be in Reno, Elko, Ely and Austin. Those on the 18th will be in Las Vegas, Tonopah and Hawthorne. Comment sheets will need to be forwarded to NSO not later than COB April 24. NV-912 will be available for discussion on the meetings. It is anticipated that a press release listing all meetings and locations will be issued April 8. Please make reservations prior to that time and advise NV-912 of the location.

1 Enclosure
Encl. 1 - Public Affairs Plan

Distribution
Director (130) - 1
SCD (D-558A) - 1
DM (CA-020) - 1

A handwritten signature, likely of a representative from the National System of Open Houses (NSO), is written in dark ink. The signature is stylized and appears to be a first name followed by a last name, though the specific words are not legible.



Department
of the
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Bureau of Land Management

Department
of
Agriculture

Forest Service



2081
(NV-912)

April 10, 1985

Memorandum

To: District Managers, Nevada
Deputy State Directors and Staff Chiefs, NSO

From: Edward F. Spang; State Director, Nevada; BLM
Stan Tixier; Regional Forester, Intermountain Region; USFS

Subject: Public Meetings on the Interchange

As you are aware, the media has focused public attention in Nevada on the issue of how the public can give us input on their reactions to the proposed FS/BLM Interchange. You are encouraged to give the public every opportunity possible to discuss this issue. Individual meetings are beneficial. It can be particularly useful to discuss the proposal with community leaders throughout the State. Many of these people would not attend public meetings, but their guidance is important in forming community attitudes. You are encouraged to discuss the proposal with these people. It should be remembered that this is a joint effort of both the Forest Service and the Bureau of Land Management and you will want to involve personnel from the other agency in your discussions.

From the Washington level, we are being required to document these discussions. There is no need for a lengthy report, however, the report should identify the individual and summarize the reaction and comments. We encourage comment on any aspect of this proposal, from concept through implementation.

In addition to these informal sessions, public meetings will be held in Nevada on the 16th and 18th of April. BLM District Managers will be responsible for conducting these meetings. You have latitude to conduct them in whatever manner you see fit. The suggested format is a workshop or open house. The schedule for the meetings will be:

Ely, April 16, 7-9 P.M., District Office Conference Room
Reno, April 16, 7-9 P.M., Holiday Inn on 6th St.
Las Vegas, April 18, 3-9 P.M., Hacienda Hotel, Saladin Rm.
Battle Mountain, April 18, 7-9 P.M., District Office
Elko, April 16, 7-9 P.M., District Office Conference Room
Tonopah, April 18, 7-9 P.M., Convention Center
Austin, April 16, 7-9 P.M., Forest Service Office

As with informal meetings, it is important that summaries of comments be retained following these sessions. Individuals should be encouraged to present their views in writing. Where they prefer to make verbal comment, you should make notes to summarize their views. These comment sheets should be forwarded by both Forest Service and Bureau of Land Management to the Office of Public Affairs, Nevada State Office, Bureau of Land Management.

A statewide press release will be mailed April 8th to inform the public of these upcoming meetings. You may want to make a local release for specific information about your session.

A handwritten signature in dark ink, appearing to read "H. Lang", is positioned to the right of a short horizontal line.

STATE OF NEVADA
PUBLIC INFORMATION/CONSULTATION PLAN
BLM/FS INTERCHANGE PROPOSAL

I. BACKGROUND

The BLM/FS Interchange proposal, announced on January 30, 1985, has generated considerable interest both internally and with external audiences. Initially, Governors, Members of Congress and their staffs, employees and other key constituent groups were provided detailed briefings. This timely and open information flow should continue throughout the steps of the interchange process, balancing the need for frankness with the need to not unduly alarm people with tentative conclusions.

The plan includes objectives, guidelines, and specific action items to be covered during the "planning" phase - from now until the time the Implementation Guide is completed and legislation is introduced (target date June 1, 1985).

II. GUIDELINES AND OBJECTIVES

A. OBJECTIVES

- Provide public information as needed to acquire understanding of the proposal and acceptance of the Implementation Guide.

- Keep employees informed on a timely basis.
- Keep "grass roots" constituents informed since the major impacts will be at the local level.
- Provide advanced information, as appropriate, to state-wide contacts (Governors, Congressional, agency, etc.) and other key constituents. No surprise concept.

B. GUIDELINES

- Maintain an open process, provide information and respond to questions rather than formal public involvement with all the rigidity of formal notice, solicitation for public comment, comment period, documentation, etc.
- Be open when working with publics, both internal and external.
- Consult with publics on a very informal basis. Purpose is to gather public's ideas specifically on public service aspects for inclusion in the Implementation Guide.
- Basic decisions already made - Interchange Boundary, unified surface/subsurface resources management, and some target organization boundaries and office locations.
- All public information/consultation activities will be coordinated by BLM/FS counterparts at state/local level.
- Make all contacts jointly.

ACTION ITEMS

The FS and BLM will jointly brief the following groups on the contents of the Nevada Implementation Guide.

I. Key Contacts (Stewart will schedule and make appointments)

A. Congressional Delegation Staffers

1. Reno: McCormack and Nelson - April 1
2. Carson City: Owen and King - April 1
3. Las Vegas: Conn and Nelson - April 2
4. Elko: Graves and Harris - April 2

B. The Governor's Office - McCormack and Nelson - April 1

C. The Clearinghouse (Legislative branches included) - Stewart and Bradley - April 4

D. State Land Use Advisory Council - Stewart and Bradley - variable

E. Multiple Use Advisory Council - Bradley and Stewart - Variable

II. The News Media

- A. Send out a news release describing the contents of the Implementation Guide and announcing the dates of a series of public meetings in which the public can get information. The news release will be sent to all key contacts as well as the media. Bradley and Stewart (Bradley will write the draft) - April 9.

- B. Bradley and Stewart will respond to media inquiries.

III. Nevada Legislature

1. The Legislative Council Bureau will be briefed in conjunction with the Clearinghouse.
2. Bradley and Stewart will respond to inquiries from legislators or committees.

IV. Meetings for the General Public

A. Format

1. Hold jointly by the BLM and Forest Service
2. Pass out briefing packets at the door
3. Have tables, each one staffed by a BLM and/or Forest Service employee.
4. The public can read the packets at the tables. The staff person at each table will record any comments.
5. There will be no formal presentations by the agency or by members of the public. These meetings will be workshops on implementing interchange rather than hearings on the merits of the interchange itself.
6. The state leaders of the BLM and Forest Service will not be present. District Rangers and Area Managers will be.
7. Stewart and Bradley will compile comments for forwarding to W.O.

B. Schedule

1. Reno - Stewart and Bradley (Stewart will arrange for the room) - April 16
2. Elko - Graves and Harris - April 16
3. Ely - DeSpain and District Ranger - April 16
4. Austin - Fox and Lewis - April 16
5. Tonopah - Pence and Fox - April 18
6. Hawthorne - Owen and King - April 18
7. Las Vegas - Stewart and Bradley (Stewart will arrange for the room) - April 18

V. Employees

A. Format

1. Hold three meetings in the state to inform BLM and FS employees and spouses on the contents of the Implementation Guides. Hold them before going to the public.
2. At each meeting, cover the following subjects.
 - a. Career opportunities
 - b. Husband and wife dual employment
 - c. Boundaries
 - d. Target organizations
 - e. BLM organization and history
 - f. FS organization and history
 - g. Personnel actions as part of implementation
 - h. Job protection
 - i. Emphasis on the positive.

9. Schedule (Stewart will make room arrangements)

1. Reno - Bradley and Stewart - Thursday, April 4, 3:00 P.M.

2. Las Vegas - Bradley and Stewart - Friday, April 5, 10:00

A.M.

3. Carson City - Monday, April 8, 8:00 A.M.

4. Battle Mountain - Monday, April 8, 2:00 P.M.

5. Winnemucca - Tuesday, April 9, 10:00 A.M.

6. Elko - Tuesday, April 9, 2:00 P.M.

7. Ely - Wednesday, April 10, 9:00 A.M.

8. Tonopah - Wednesday, April 10, 2:00 P.M.

This is the plan, as completed,
for the first go-around in the FS-BLM Interchange in NV
Public Affairs Plan

FS-BLM Jurisdictional Boundary Plan
Nevada

Monday, January 28

BLM SD briefs key staff members (DSDs & SD Staff only)
following regular staff meeting.

SD briefs DMs in conference calls following.

Tuesday, January 29

ASD, PAO, Toiyabe Forest Supervisor Nelson brief Congressional reps.
in Reno: 12:45 p.m. Vucanovich; 1:30 p.m. Hecht; 2:15 p.m. Laxalt
Included was Vucanovich Elko rep.

4 p.m. PAO and FS PIO Bradley deliver concept sheet to Tim Hay in
Governor's Office.

Wednesday, January 30

DSDs and DMs brief their respective staffs (all-employee meetings)
after 11 a.m.

1 p.m. PIOs from FS & BLM deliver release to Reno TV & Print media.
Elko DM and Humboldt Supervisor brief Elko Free Press.

ASD, FS Nelson, LV DM brief Congressional Staffs in LV: 11 a.m. Vucanovich;
9 a.m. Laxalt, Reid, Hecht at Laxalt office. Brief Mike O'Callaghan &
staff at LV Sun; Edit Board at Review-Journal.

Thursday, January

DMs & Forest reps request joint appointment with County Commissioners
to brief them at next meeting. (See attached sheet for report)

10 a.m. ASD, PAO, FS PIO brief Reno Newspaper Edit. Board.

Friday, February 1

9 a.m. ASD, PAO, Regional Forester Stan Tixier, FS PIO brief Governor,
Roland Westergard, Gov. Staff.

10 a.m. ASD Brief Clearing House in Reno.

Wednesday, Feb. 6

1:30 p.m. PAO, FS PIO brief Senate Natural Resources Committee.

12:00 noon: ASD, FS Deputy Lawrence brief Nevada Conservation Forum
luncheon group.

Thursday, Feb. 7

PAO, FS PIO brief Assembly Natural Resources Committee, Sen. Laxalt's
Carson City office.

ELY

Merrill DeSpain briefed the White Pine County Commissioners on Feb. 6.
He was accompanied by Paul Demuele. Positive reaction.

Las Vegas

FS/BLM BRIEFED THE FOLLOWING:

All Nevada Congressional Delegation

Clark County Commissioners (5 to do on 12 & 13)

All Employees - BLM/FS

Editorial Boards - Review Journal and Sun

News conference attended by all 3 TV stations

Scheduled: Nevada WL Federation on 2/9

Mt. Charleston Town Board on 2/11

BLM BRIEFED THE FOLLOWING:

Nevada State Parks

Nevada Department of Wildlife

BATTLE MOUNTAIN

Jim Fox reports the following briefings:

Feb. 6 Eureka County Commissioners

Feb. 7 Lander County Commissioners

To be done:

Nye County Commissioners, around Feb. 15 (not sure of exact date)
Esmeralda County Commissioners--first meeting in March

Briefings have been by Neil Ealbot and Mont Lewis--the Austin Ranger

Contacts made by districts

Elko

Elko County Commissioners

Vucanovich's office

2 newspapers

Exec. Sec., Nevada Cattlemen's Assn.

Elko DO Staff

Winnemucca

BLM/FS Staff

Info to Humboldt Sun

Planned meetings with Humboldt and Pershing Co. Comms.

Carson City

Tom Owen has met with Mineral, Churchill and Washoe County Commissions

CHAPTER IX

INFORMATION RESOURCE MGMT.



IX. INFORMATION MANAGEMENT

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IX Information Management

BLM and FS maintain information resources management systems.

For interchange, the main concerns are associated with the land and mineral records and information bases that are affected by responsibility and lands transfer.

The primary information bases that are affected are:

- ° ALMRS (Automated Land and Mineral Record System)

<u>Automated</u>	<u>Manual</u>
° land description	° case files
° ownership and status	° survey plats
° serial number	° control index
° stipulations	° reference info

- ° Files/System Interfaced with ALMARS

<u>Files</u>	<u>Systems (ADP)</u>
° geographic coordinates	° FMS
° resource data	° MS-1
° bond	° SLMS
° surety	° SIMO
° qualification	° GIS
	° survey system

- ° Non-BLM Systems Interfaced

- ° BRASS (MMS)
- ° PAAS (MMS)
- ° AFS (MMS)

Physical Records

The total amount of physical records maintained within Nevada, is 6,255 cubic feet of which 3,395 cubic feet are SO records. These include:

° general files	° case files
° sale files	° personnel files
° procurement	° financial
° cadastral survey	° accounting
° land status	° program planning
° project records	° reference data
° resources inventories	° photography

Mineral records and information are addressed in VI. Mineral records are proposed to be handled on a shared service basis, except for those specific casefiles for hardrock plans of operations which are transferred to FS from BLM.

Records for lands and realty actions can be categorized on an example basis. In FY 85, Nevada BLM MBOs include the following activities:

Actions

Sales 15
Exchanges 8
DLEs 418
R&PPs 79

Proposed Handling - Shared Services

The records and information management aspects of the interchange are minimal as to transfer of physical records and systems. An infrastructure of public room, records maintenance, records disposal, information adaptation to ADP systems, map and survey maintenance, physical storage and identified points of contact to the public are necessary components of the entire program.

For the three criteria of interchange, we propose to maintain all land records system (status) in Reno on a shared service basis. Issue Paper C.1 addresses and proposes a shared service concept for minerals records. There will be a public room, in Reno, which will handle the basic records except for specific land and mineral case files.

The only records which will not be "shared", will be the specific land and mineral case files for specific actions within the Sierra Front, e.g., specific plan of operations that had been on BLM land pre-interchange and specific land sale records for specific activities within the Sierra Front. These will be sent to respective office.

Post-Legislation Implementation - Coordination/Training

As Interchange progresses, it will be necessary to train FS personnel in all aspects of records management so that there can be close coordination and awareness of records management.

Bureau of Land Management
Library
Bldg. 50, Denver Federal Center
Denver, CO 80225

